

# Warwick District Local Plan (2011-2029) Hearing Position Statement – Matter 7a, Residential Allocation H04

On behalf of Catesby Estates Ltd and Henry Johnson

August 2016

Our Ref: A099226



#### Introduction

This Hearing Statement is submitted by WYG on behalf of Catesby Estates Ltd and Henry Johnson in respect of their land interests at Red House Farm, Lillington, Learnington Spa.

The land has been promoted by Catesby Estates Ltd and Henry Johnson in the Proposed Modifications Publication consultation between January and April 2016. Copies of the vision Framework Documents submitted as part of the consultation showing how the land could be developed are enclosed (**Appendix 1**) and clearly identify the extent of the land interests. Representations have also been made on behalf of the landowner (Henry Johnson) to previous stages of the Warwick District Local Plan process.

Land at Red House Farm has been identified as Site Allocation H04 in the emerging Warwick Local Plan. The Catesby Estates Ltd land interests comprise 11.87 hectares of the 13.87 hectare overall allocation. The **remaining 2 hectares is in the ownership of Sir Thomas White's charity and the King Henry VII Endowed Trust** (the Trust Land). Catesby Estates Ltd and Henry Johnson land interests include a further 17.41 hectares which is outside of but immediately adjacent to the H04 proposed allocation (the Extension Land). We consider that the Extension Land is also suitable for development for residential uses.

This Statement draws upon comments previously made to the emerging Warwick District Local Plan process including the Vision Statements submitted in April 2016 as well as the Inspector's Initial Findings (Exam 23) and relevant background and evidence base Examination Documents. The Statement supports the Council's proposed allocation as it appears within the Publication Draft of the Council's Local Plan 2011-2029 (April 2014, LP10).

The representations are structured to respond to the Matter 7a questions raised by the Inspector in relation to the proposed site allocation, issued on 15<sup>th</sup> July 2016 prior to the Stage 2 Hearings. WYG will be appearing at the Stage 2 Warwick Local Plan Hearings in respect of Matter 7a: Proposed housing site allocations and safeguarded land at Warwick, Whitnash and Learnington – including Proposed Site Allocation H04 on Thursday 13<sup>th</sup> and Friday 14<sup>th</sup> October 2016.

Catesby Estates Ltd and Henry Johnson fully support the proposed allocation H04 in the emerging Warwick District Council Local Plan. In addition, the Extension Land, which falls outside of, but adjacent to the proposed allocation is also considered to be a suitable, sustainable, achievable and deliverable location for the provision of housing to meet Warwick District Council's identified housing needs and the Inspector is invited to consider the Extension Land further as a suitable site for housing development and further Green Belt land release.



#### 1) What is the current planning status of the site?

The extent of the land controlled by Catesby Estates Limited and Henry Johnson forms the northern-most portion of the Red House Farm estate. It extends to 11.87 hectares and comprises three fields in equestrian use and an arable field to the east of these.

The Warwick and Learnington Urban Inset Plan of the adopted Warwick Local Plan (2007) identifies the site as falling within the Green Belt.

The Preferred Options Local Plan (May 2012) (LP05) identified the land within the control of my client as a draft allocation for release from the Green Belt for development of up to 200 houses. The Revised Development Strategy (June 2013) (LP08) extended the draft allocation to that which is now known as Allocation H04 for 250 houses.



#### 2) How does it fit in with the overall spatial strategy?

Section 39 of the Town and Country Planning Act 1990 requires Local Plans/SPDs to be prepared with a view to contributing to the achievement of sustainable development. Sustainability Appraisal (SA), as required by Section 19(5) is one way of helping fulfil this duty through a structured appraisal of the economic, social and environmental sustainability of the plan.

Planning Policy Guidance (PPG) dated March 2014 states at paragraph 11-009 and 11-018 that the Sustainability Appraisal should "*focus* on the environmental, economic and social impacts that are likely to be significant....the sustainability appraisal must consider all reasonable alternatives and assess them in the same level of detail as the option the plan-maker proposes to take forward in the Local Plan (the preferred approach)".

The Council's SA process for the emerging Local Plan is considered to have fulfilled these requirements, having identified a preferred Broad Option for the location of development on the edge of urban areas, and then undertaking an assessment of sites with regard to their ability to contribute toward the preferred sustainable development strategy. The identification of the land at Red House Farm which is subject to draft allocation H04 is considered to be appropriate with regards to the preferred strategy for the distribution of development in the district, having been through the due process.

The National Planning Policy Framework (NPPF) sets out at para 79 the fundamental aim of Green Belt land as being to prevent urban sprawl by keeping land permanently open (para 79). In recognition of this aim, NPPF para 83 indicates that Green Belt boundaries should only be altered in exceptional circumstances *"through the preparation or review of the Local Plan".* Para 85 identifies that when defining Green Belt boundaries local planning authorities should, inter alia, not include land which it is unnecessary to keep permanently open and ensure consistency with the Local Plan strategy for meeting identified requirements for sustainable development.

Warwick District Council have identified through the emerging Local Plan process that Green Belt land will be **required for development in order to meet the District's Objectively Assessed Housing Need** (OAN). Given that 80% of the District is designated Green Belt and there are a number of existing site allocations on non-Green Belt land their review of Green Belt boundaries and identification of land to meet housing needs whilst protecting the fundamental aims of the Green Belt is fully supported.

With reference to the process of site identification following the Green Belt Study and SA findings, emerging Local Plan Policy DS4: Spatial Strategy sets out a number of criteria against which housing and employment allocations will be measured. The proposed allocation has therefore been considered against the relevant criteria of draft Policy DS4 as follows:

# a) In the first instance, allocations will be directed to previously developed land within the urban areas and in particular those areas where there is greatest potential for regeneration and enhancements;

As set out in greater detail at Question 10 below, Warwick District Council identified a need to undertake a strategic Green Belt review to allocation sufficient land to meet their OAN over the Plan period. This has necessitated a need to develop greenfield (and Green Belt) land and proposed allocation H04 represents a sustainable location adjacent to the built up urban area and with the potential to provide associated regenerative benefits to the adjacent area of Lillington.



*b)* Where greenfield sites are required for housing, they should be located on the edge of urban areas in sustainable locations close to areas of employment or where community facilities such as shops, bus services, medical facilities and schools are available or can be made available;

The site is adjacent to the built-up urban area and the site is considered to be in a sustainable location as identified by Catesby Estates Ltd and Henry Johnson in the Vision Framework dated April 2016 (Appendix 1, pages 15-17).

*d)* Limiting development on sites which would lead to coalescence of settlements to ensure settlement identity is retained;

As set out at Q9 below the release of this land would not result in the coalescence of settlements and could help create a better defined Green Belt/urban edge.

e) Sites which have a detrimental impact on the significance of heritage assets will be avoided unless suitable mitigation can be put in place;

A desk based study undertaken by the Applicant has revealed that there are no Scheduled Ancient Monuments, Listed Buildings, Registered Park and Gardens or other designated heritage assets directly on the Site or nearby. Similarly as the Site was in arable cultivation during the medieval period, settlement of this time is unlikely to be found on the site and the Warwickshire Historic Environment Record is such that the site appears to have little likelihood of settlement of other significant finds from the prehistoric, Roman and Saxon periods. (Appendix 1, page 27)

*f)* Areas assessed as high landscape value or other highly sensitive features in the natural environment will be avoided;

As set out in response to Q10 below, both Catesby Estates Ltd/Henry Johnson and Warwick District Council have assessed the landscape in the locality. The nature and landscape characteristics and function along with a comprehensive detailed site design including Green Infrastructure proposals, will deliver significant enhancements to the landscape character, visual amenity, biodiversity and recreational potential of the Green Belt abutting Lillington.

- *g)* Taking the national Green Belt policy into account, sites in the Green Belt will be limited to those locations where exceptional circumstances can be justified. The following will be taken into account in considering exceptional circumstances:
  - 1) The availability of alternative suitable sites outside the Green Belt;

**Around 80% of Warwick District's** administrative area currently falls within the Green Belt, which constrains the areas of the District where development might occur. The only part of the District that falls outside of the Green Belt has already been subject to substantial planning permission and proposed site allocations totalling 4,000 houses.

As identified by the Council in the Distribution of Development Document (HO25PM pages 24-27) and SA (SA10 page 53), the most sustainable strategy for the District is to locate development in sustainable locations on the edge of existing urban areas. Combined with the need for land for housing development, reference to the preferred Spatial Strategy which proposes development on the edge of urban areas has resulted in the Council reviewing and identifying suitable sites for removal from the Green Belt.



The Council have also demonstrated that the proposed allocation is appropriate with regard to the Spatial Strategy for the location of new development across the Plan period (see criterion a) above).

2) The potential of the site to meet specific housing or employment needs that cannot be met elsewhere

There has been persistent under delivery of housing in Warwick District Council in previous years. As set out in Planning Practice Guidance (NPPG ID 3-035-20140306) any shortfall in housing land supply should be recouped as soon as possible within a five year period. Warwick District **Council's housing land supply estimate for** the 2017-2018 monitoring period is a 5.18 year land supply (HO27PM, Page 14). The development of the site would contribute to the 5 year land supply requirements as well as the overall housing requirement for the District over the Plan period.

*3)* The potential of the site to support regeneration within deprived areas;

In addition to housing need, the exceptional circumstances for the site allocation include **regenerative benefits for Lillington, which will be a direct benefit derived from the site's** development. This matter is considered in more detail below under the response to Q10.

4) The potential of the site to provide support for facilities and services in rural areas.

N/A



# 3) In addition to housing provision, are there other benefits that the proposed development would bring?

The development of housing on the proposed allocation would result in a significant number of benefits alongside the contribution towards the OAN. These would include:

- Associated regenerative benefits to Lillington
- High quality sustainable development
- Delivery of new construction employment opportunities
- Provision of new public open space, improved green infrastructure and access to public footpaths and the countryside
- Enhancements to the landscape and biodiversity habitats
- Improvements to existing community facilities including education and health
- New Homes Bonus payments

Clearly, the inclusion of the Extension Land for additional housing in this location would result in enhanced and further benefits.



# 4) What are the potential adverse impacts of developing the site? How could they be mitigated?

#### Highways and Access

Site access could be provided from more than one location to serve the development of the site. Potential Access Locations are shown on the Constraints and Opportunities plan (pages 28-29, Vision Framework, Appendix 1). Warwick District Council have indicated that the development of the site is supported by Warwickshire County Council. Detailed design matters would include appropriate mitigation measures on the surrounding local highways network if required as a result of the proposed development.

#### Landscape

An inevitable result of development on greenfield sites is the fundamental change to the landscape as a result. However, the context of the site is influenced by the existing settlement at Lillington to the north and can be designed so as to integrate into this context. In addition, the site is visually well contained by existing landscape features including the topography of the land.

Feasibility work undertaken by Catesby Estates Ltd/Henry Johnson (see also Q10 and Appendix 2) and the **Council's Landscape** Advisor (LA01, para 8.6, page 13) has stated that there may be "*potential landscape* benefits e.g. opportunities to make good some urban fringe problems and also to create a better transitional zone at the urban-rural interface." It is noted that the Council do not support the proposed Extension Land as a suitable site for housing with regard to potential landscape impacts, however, Catesby Estates Ltd/Henry Johnson disagree with this assessment.

#### Ecology, Ground Conditions, Arboriculture, Noise and Flood Risk

The Catesby Estates Ltd/Henry Johnson Vision Frameworks prepared in support of the H04 allocation and Extension Land provide further consideration of Technical Matters including Ecology and Biodiversity, Ground Conditions, Arboriculture, Noise and Flood Risk and confirms that if any adverse impacts were to arise they could be mitigated as part of the detailed design of development for the site.



# 5) What are the infrastructure requirements/costs and are there physical or other constraints to development? How would these be addressed?

In line with the draft Infrastructure Delivery Plan (IDP) (IN07PM) Catesby Estates Ltd/Henry Johnson accept that physical, social and green infrastructure will be required as a result of the development of the allocation. These may comprise:

- pedestrian and cycle linkages
- improvements to bus services
- off-site highways works
- education contributions
- affordable housing
- cultural and sports facilities and services



#### 6) Is the site realistically viable and deliverable?

Para 47 of the National Planning Policy Framework (NPPF) states that local planning authorities should "boost significantly' the supply of housing in their areas, including identifying a supply of 'deliverable' sites. Footnote 11 to para 47 states that to be considered 'deliverable', site should be "available now, offer a suitable location for development now, and be achievable with a realistic prospect that housing will be delivered on the site within five years".

Catesby Estates Ltd/Henry Johnson support the proposed site allocation on the basis that it is realistically viable and deliverable. It is their intention to submit a planning application for the allocation immediately following the adoption of the Local Plan.



#### 7) What is the expected timescale for development and is this realistic?

Notwithstanding the Council's June 2016 Housing Trajectory, assuming the adoption of the Local Plan in mid-2017 with an outline planning application following post adoption, a start on site would be expected during 2018 following reserved matters applications. Delivery from the allocation as a whole would realistically then be:

- 2018-19 30
- 2019-20 50
- 2020-21 50
- 2021-22 50
- 2022-23 50
- 2023-24 20
- TOTAL 250



# 8) What would be the effect of the proposal on the purposes of including land within the Green Belt?

Para 80 of the NPPF sets out the five purposes of including land within the Green Belt. The release of the proposed allocation H04 and the Extension Land from the Green Belt would not harm the purpose fulfilled by the wider Green Belt land, as set out below and also at Appendix 2.

- *To check the unrestricted sprawl of large built-up areas:* The allocation is a logical extension to the existing settlement edge and there would be no prospect of further "sprawl" into the River Leam valley beyond. A well-defined revised Green Belt boundary can be delivered.
- *To prevent neighbouring towns from merging:* There is no risk of any form of coalescence as a result of the proposed allocation or indeed from the Extension Land. The settlements of Offchurch and Radford Semele are well in excess of 1km from the proposed southern edge of the expanded settlement.
- *To assist in safeguarding the countryside from encroachment:* Appropriate landscaping and design could substantially enhance the current settlement edge, providing a much improved urban rural transition and a well-defined Green Belt boundary.
- To preserve the setting and special character of historic towns: The proposed allocation nor Extension Land fulfil no role of significance in relation to the visual setting of Leamington Spa. There are no "vistas" towards a positive landmark such as a church spire. On the contrary, the eventual settlement edge could be much improved by a Green infrastructure Strategy and the potential removal of the Eden Court tower blocks.
- *To assist in urban regeneration, by encouraging the recycling of derelict and other urban land:* Whilst not strictly a landscape matter, the potential to redevelop the Eden Court tower blocks would have a landscape and visual benefit for the wider countryside in the longer term.



#### 9) What would be the effect on the openness of the Green Belt?

The use of currently green fields within the Green Belt for necessary built development will inevitably result **in some loss of "openness" as countryside becomes urbanised.** However, in the context of south east Lillington this loss of openness will be restricted to the existing settlement edge and could be clearly defined and contained without compromising the wider Green Belt beyond the allocation and Extension Land.



# **10)** Are there exceptional circumstances which justify altering the Green Belt? If so, what are they?

With reference to comments made above regarding the spatial strategy for the Local Plan as appraised in the SA and the Council's Green Belt review, the exceptional circumstances leading to the proposed allocation H04 are considered to be threefold as set out below.

#### 1) Housing Need

With reference to the Council's housing need, as set out in the February 2016 Distribution of Development Paper, Catesby Estates Ltd/Henry Johnson support the Council's identification of housing need as an exceptional circumstance resulting in the need for the identification of strategic Green Belt land releases.

The Government is committed to increasing house building nationally. Para 47 states that local **planning authorities should look to 'boost significantly' the supply of housing and meet their** full, objectively assessed needs for market and affordable housing.

The Inspector, in his Initial Findings (EXAM 23) following the Stage 1 Hearings into the Local Plan, concluded that the proposed OAN figure put forward by Warwick District Council was not fully evidenced, and that overall the HMA would not meet its OAN. On this basis, significant work has been undertaken by the Council and this Statement supports the revised OAN figure of 16,776 dwellings over the Plan period 2011-2029, which in turn has created a requirement to allocate additional land to deliver approximately 5,200 dwellings.

The Council has clearly identified throughout the emerging Local Plan process from the SA (SA02 – SA10), to the Distribution of Development Paper (HO27PM) that they are unable to identify sufficient land outside of the Green Belt to accommodate housing in line with the preferred option for sustainable development within the Plan period. This significant housing need is an exceptional circumstance which justifies the release of Green Belt land for future **residential development and the Council's allocation H04 is fully su**pported.

#### 2) Associated Regenerative Benefits to Lillington

There are also specific exceptional circumstances relating to regeneration benefits for the local area which justify the release of this proposed land for allocation H04.

Estate regeneration is key to transforming the lives of people living in poorly designed housing and in this respect the development of the Red House Farm allocation and the Extension Land will assist in enabling the planned regeneration of the Lillington area. This is supported by the Feasibility Work undertaken by Pick Everard (submitted by the Council in their Hearing Statement) in March 2015 which identifies, at Page 22 that Lillington East Local Super Output Area (LSOA) is ranked within the worst 10% nationally for employment and education, skills and training and amongst the worst 20% for overall deprivation and income. Catesby Estates Ltd/Henry Johnson support the conclusions of the Pick Everard work that the proposals for Red House Farm can help deliver a greater mix of housing within the local area and softer link with the Green Belt through enabling regeneration proposals for the area to be brought forwards.



Whilst the Council continue to work on feasibility options for the estate as a result of development of the site allocation in terms of specific projects, the benefits generated by the site alone will have a positive effect within the local area. For example the site represents an opportunity to deliver starter homes and a range of low cost housing opportunities to support people in the area to access home ownership and allow for the relocation of residents in the **exiting three tower blocks known as 'the Crest land') to more suitable, higher quality, low rise** accommodation within the local area and the Red House Farm allocation. As set out in the Pick Everard work (page 22, para 6.2) and alluded to by the Council the aim will be to ensure the development of the site contributes to the proposed regeneration project in Lillington.

Benefits of the development, as identified at Q5 above, will include open space, areas of play and access to footpaths and cycle links, additional employment opportunities in the construction industry and increased demand for goods and services in the local area including support for these services.

Clearly, should the Extension Land identified in the Vision Framework at Appendix 1 also be considered suitable for development then the potential associated regenerative benefits to both Lillington, and to the wider area, would be increased as a result of additional housing development in this location.

#### 3) Landscape Matters

Appendix 2 sets out a review of the existing baseline Landscape Character assessments for the site allocation and Extension Land, undertaken by FPCR on behalf of Catesby Estates Ltd and Henry Johnson. The purpose of this assessment is to address the landscape value of the site **and underlying intrinsic character and beauty, including whether or not it is highly 'valued'.** This is summarised below for ease of reference.

The proposed allocation and the Extension Land as promoted by Catesby Estates Ltd/Henry Johnson **are not, and never have been, covered by any form of landscape "quality" designation.** Nor are they near or visible from any designated landscape such as an AONB or National Park. On the ground, the proximity to the somewhat stark urban edge of Lillington with its landmark high rise blocks at Eden Court has a strong influence of the perception of open countryside, and this is reinforced by the intensive agricultural management regime which is currently in place. The diversity of the landscape and the prevalence of distinctive features such as parkland trees and heritage assets increases markedly to the south east, beyond The Runghills Plantation and Red House Farm itself, in the vicinity of the River Leam valley and Offchurch.

As identified on the original Indicative Masterplan (July 2013, Appendix 3) and the supporting Constraints and Opportunities Plan contained within the Vision Framework (Appendix 1, pages 28-29) demonstrate **how a sensitive "ground up" approach to the site can deliver a high quality** responsive built environment for the delivery of housing on the site to create a robust and substantially enhanced settlement edge in parallel with accommodating necessary housing growth in the District. The potential future removal of the Eden Court high rise block as part of the associated regeneration benefits would also contribute to this overall enhancement.

Turning to NPPF para 81, comprehensive strategic green infrastructure proposals to be developed in accordance with the development of the site would deliver significant enhancements to the landscape character, visual amenity, biodiversity and recreational



potential of the Green Belt abutting Lillington. In terms of landscape improvements there is therefore support for both the Site Allocation H04 and the Extension Land in terms of their potential to successfully accommodation housing development.



Appendices



Appendix 1 – April 2016 Vision Frameworks – Red House Farm and Red House Farm Extension Land



Appendix 2 – FPCR Technical Note



Appendix 3 – July 2013 Masterplan

# RED HOUSE FARM (Emerging Local Plan Allocated Site "H04") Lillington, Royal Leamington Spa



VISION FRAMEWORK



**APRIL 2016** 



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BLACK

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THE SITE, ALLOCATED FOR RESIDENTIAL DEVELOPMENT WITHIN THE EMERGING LOCAL PLAN, ADJOINS THE SOUTHERN EDGE OF LILLINGTON, A SUBURB OF ROYAL LEAMINGTON SPA.

WHEN LINKED TO ADJOINING LAND OPPORTUNITIES. THE Site will be able to facilitate a wider regeneration of The Lillington Area.

## 1.0 INTRODUCTION



### 1.1 **OVERVIEW**

This document has been prepared by Catesby Estates Limited in respect of the proposed allocation for residential development in the emerging Local Plan at Red House Farm, Lillington ("the Site"), which lies within the administration of Warwick District Council ("the Council"), close to the town centre of Royal Leamington Spa.

The document supports the Council's proposed allocation as it appears within the Publication Draft of the Council's Local Plan 2011-2029 dated Feburary 2015. The Site is referenced as *"Housing Allocation Site Ref. HO4"* under the heading of *"Greenfield Sites"* and has a potential site capacity of 250 dwellings (to include a small parcel of land adjoining the Site to the north described as *"Charity Trust Land"*). Development upon the Site will help to realise the Council's regeneration objectives for Lillington, part of which directly abuts the northern boundary of the Site along The Crest, Burbury Close and Mason Avenue.

Building on representations made to Warwick District Council by Bond Dickinson dated June 2014, it's purpose is to inform the staged approach to site assessment.

Development of the Site would assist the Council to meet Local Plan objectives whilst supporting, sustaining and revitalising the local community in Lillington. An appropriate and acceptable design rationale will create an attractive urban edge where new development abuts the Green Belt with no significant detrimental impact upon the landscape.

# 1.2 **Scope & Structure**

This document is comprised of the following sections:

SECTION 2.0 – SITE & LOCAL CONTEXT

Identifies the location of the Site, introduces the relevant local context, studies local architectural style and building form, and references all significant local facilities including the local network of public rights of way, highways and public transport;

#### , Section 3.0 – Planning Context

Discusses the rationale behind the Site and why it provides an ideal opportunity for residential development that is in accordance with the National Planning Policy Framework and supports the Council's emerging Draft Local Plan;

#### SECTION 4.0 – SITE APPRAISAL

Focuses on the immediate context of the Site, documenting how the various constraints will shape any potential development proposal;

#### SECTION 5.0 – DEVELOPMENT PRINCIPLES

Demonstrates the deliverability of the Site by illustrating a potential development proposal and provides an indication of the likely capacity of the Site;

SECTION 6.0 – CONCLUSIONS

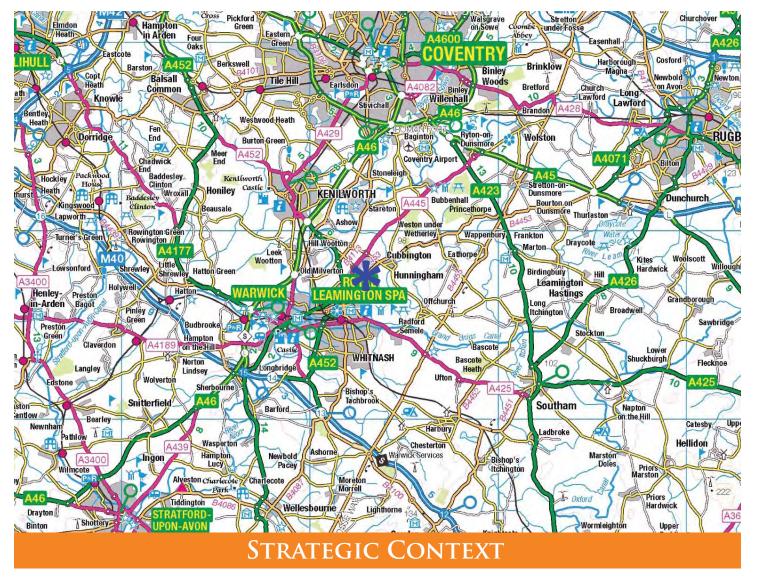


## 2.1 **THE SITE**

The Site, delineated on the Strategic Context diagram below with an asterisk, is located to the north west of the town of Royal Learnington Spa in the suburb and once former parish of Lillington. Learnington lies 15km south of Coventry and approximately 45km south east of Birmingham. The Site is located to the south of Lillington and is currently in agricultural and equestrian use, accessed off Black Lane (unadopted) which extends west and meets Leicester Street.

The Site can be directly connected to the local road network via Buckley Road onto Leicester Road and Clarendon Avenue. This route offers connections to the primary road network (A452, A445, A46 and M40) at the wider level. Leamington Spa has a mainline rail station with regular services to London Marylebone with the quickest taking appoximately 1 hour, 10 minutes. Birmingham International Airport is located approximately 28km north west of the town centre. Lillington has two key areas. The new centre, based around Crown Way which contains many local services and facilities, was predominantly built as a council housing estate including three tower blocks. The largest of these blocks, Eden Court, dominates the skyline from the south. The second, and older area, contains the former village with the parish church of St. Mary Magdalene, the manor house, a handful of Victorian terraced houses as well as estates of predominantly semidetached houses built in the first half of the 20th century.

Existing housing lines both sides of Buckley Road to the north west and on the southern side, these directly abut the Site. Alongside the western boundary is a Severn Trent water treatment works, to the south west Newbold Comyn Golf Course and to the south and east agricultural fields. A number of these fields make up part of the Red House Farm estate. To the north, a variety of residential properties of differing scale and mass, are laid out along The Crest, Mason Avenue and Burbury Close.







REDHOUSEFARM(ALLOCATEDSITE)VF-finaldraft

The extent of the Site controlled by Catesby Estates Limited is as shown edged red on the Site Location Plan illustrated on the previous spread, and forms the northern-most portion of the Red House Farm estate directly abutting the hard urban edge of Lillington.

The Site area (gross) extends to 11.87 hectares (equates to 29.33 acres) and slopes to the south / south east. It comprises three fields in equestrian use (one of which is split into three smaller paddocks) plus one much larger arable field to the east. All fields are framed and individually split by mature hedgerows although the two most western fields are split by a made Public Right of Way (a continuation of Black Lane) separated with timber rail and stock-proof fencing. A second Public Right of Way extending along from Black Lane continues along the inside of the northern site boundary and diverts north along the rear of properties fronting The Crest.

Top Cottage, which abuts the Site to the south, and it's associated agricultural outbuildings making up Red House Farm Riding School, is excluded from the site area.

The Site currently sits within the designated Green Belt. However, after a successful period of engagement between the landowner and the Council, the Site is seen as a pivotal opportunity to help bring forward regeneration and future growth to Lillington to address an identified housing need. As a result, the Site has been selected by the Council as a proposed site for allocated housing within the Publication Draft of the Local Plan 2011-2029.

In terms of development potential, the Site is capable of accommodating up to a maximum of 250 new houses, both market and affordable housing. It should be noted that this capacity has been calculated including the small parcel of land adjoining the Site to the far north described as being "Charity Trust Land" (land owned by Sir Thomas Whites Charity & King Henry VIII Endowed Trust).

As a result of development a certain number of existing occupants from the residential area to the north of the Site (*"The Crest"* land), including the three tower blocks, could be relocated to more suitable, higher quality, low rise accommodation. This will assist the Council in delivering regeneration proposals for the wider Lillington area.

Development of new low rise residential development in the area will also provide for a more defendable Green Belt boundary with significant benefits for walking, cycling and publicly accessible open space.



View east across the northern section of the Site with PRoW to the left

# 2.2 LOCAL CONTEXT & DESIGN STRATEGY

### 2.2.1 LOCAL CONTEXT STUDY

As mentioned within the previous section, LIllington can potentially be split into two key development character areas. The first of these two character areas takes in the nucleus of the settlement and its context immediately to the north of the Site. In summary it comprises a densely planned area of mostly housing, with supporting services and facilities (retail and community) constructed in the second half of the 20th century. This character area is found mainly along the arterial roads of Crown Way, Valley Road, Mason Avenue, Wellington Road and Buckley Road, and all secondary and teritary streets.

The second area encompasses the original core of Lillingtons' former parish (which was then incorporated into the District at the end of the 19th century) and development completed up to the middle of the 20th century. Arterial roads and secondary roads taken in by this area include typically (either whole or in part): Cubbington Road, Lime Avenue, Church Lane, Kinross Road and Gresham Avenue.

A number of images are shown on this this and subsequent pages portraying block structure, massing and scale of builtform and styles of architecture found within these key areas.



Medium-rise development on Valley Road/Crown Way



1960s/70s semi-detached properties on Valley Road



MIxed styles and scales along Gresham Avenue/Leicester Street



Post-war housing along Buckley Road



Properties of differing scale on Valley Road/Wellington Road



Crown Way Local Centre having accommodation above

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Late 20th century properties on Newland Road/The Crest



Late 20th century terraced accommodation along Wackrill Avenue



1970s semi-detached properties on Langdale Close



Strong block form/focal building on Newland Road



High-rise accommodation directly north of the Site at The Crest. Subject to the Council's regeneration proposals.

The first area contains a equal blend of original privately owned dwellings, former public sector housing now in private ownership and retained council housing stock. The density of housing within the area is considered to be medium/high mostly due to two over-riding factors. Firstly, repetition of block massing and scale is apparent with properties often in terraced and semi-detached configuration, detached blocks feature rarely if at all. Secondly, the vertical scale of blocks varies greatly. A number of bungalows feature, along with traditional two storey properties. But perhaps more significantly flatted schemes feature, ranging upwards from three storey (some being above retail premises) right up to the maximum, a fifteen storey block, namely Eden Court. In this area, development is very much informed by vehicular movement, where streets and open frontages to properties dominate. Architectural styles are very simplistic.

The second area has a more mature structure to development blocks. Detached and semi-detached blocks are situated at verying depths from the carriageway with most frontage spaces enclosed so to separate private areas from the public realm. Two storey development features mostly with occasional two and ahalf storey room in the roof accommodation. Streets are often lined with trees and other mature planting aiding visual interest. The many styles of architecture, which can be varied but always rich in character, contribute towards street vision.



Properties having articulation to facades along Cubbington Road



High quality mature properties along Cubbington Road



2½ storey mature properties along Vicarage Road



Terraced court off Cubbington Road having agricultural scale

None of the styles of development within the context of the Site reflect Learnington's town centre, which mostly comprises grand scale architecture associated with any English Georgian 'spa' town.

Instead styles local to the Site reflect the various ages of suburbia with repetitious styles in abundance. Whilst pre-war development farther north does offer elements of visual interest, such repetition remains. Post-war development of the 20th century found immediately adjoining the Site, offers endless repetition and little architectural value.

Often, it could be viewed that 'good design' lost out, with greater priority given to satisfying the local housing need of the time.

### 2.2.2 DESIGN STRATEGY

When considering the design strategy for any new development, it is important to draw inspiration from the character of the local area to ensure that the development successfully integrates into its surroundings. The local context study has concluded that whilst Lillington does have scatterings of an established character, development directly adjacent the Site has little. In these situations it is prudent to develop an altogether new pattern book for the area, with an emphasis placed on creating a new fresh identity for such development. Whilst the scale and mass of the proposed built-form should not be at great odds with the local environment, the identity and alignment of streets and the form of development blocks can indeed be treated in an original manner.

A significant factor in planning new development often relates to the efficient use of land. Existing development to the north comprises two storey development in the vast majority; however the inclusion of flatted blocks increases development density resulting in a well functioning land efficiency. Sadly, the success of such vertically planned accommodation in terms of social living standards is seen as a negative, where services are shared and private external space is non-existent.

Paragraphs 47 and 50 of the National Planning Policy Framework ("NPPF") sets out to ensure that new development delivers a wide choice of homes and meets a range of housing needs. For example, new development on the Site should accommodate a range a smaller houses (1, 2 and smaller 3 bedroom accommodation) through to medium/medium-large houses (larger 3 bedroom and 4 bedroom accommodation). Great emphasis will be placed on providing a wide range of family housing.

If the scale and density of development does not fully reflect the character of the immediate area and the features of existing buildings, style of architecture and selection of facing materials are not particularly characterful, then the opportunity to create a new 'third' key character area in LIllington should be considered.

Development should be two storey in the majority; however the opportunity for 3 storey development, or accommodation set within generously pitched roofs and gables of two storey development in the right location away from the periphery of the Site will be considered.

Block structure should be varied, one that can help to determine a clear movement strategy around the Site, creating streets having character and spaces creating a 'sense of place'. Along the main development access road, which should ideally be in a looped format to promote permeability, a formal block structure could be more continual with building facades located close to the street. Within this *"loop"* expectant development density will be at its highest. Secondary streets can spur off this access road, to serve the both the outer fringes of the Site, but also the *"Charity Trust Land"* and the area of Lillington planned for regeneration, to the north.

At the outer fringes of the Site and adjacent retained green infrastructure (such as existing field hedgerows), block structure can be less continual and more informal with blocks varied in their configuration, set at differing angles avoiding uniformity along the street. Development density along these *"lanes"*, which are most likely to be shared surface streets, shall be at its lowest. This approach will help to soften the transition between the newly built-form and publicly accessible green space around the site perimeter.

Development should address planned "*key*" spaces such as development nodes and open green spaces (including retained field hedgerows) to help provide an appropriate level of natural surveillance and with it successful spaces that are seen to be functional, safe and "*social*".

In respect of the style of architecture and the appearance of the development, design cues should reflect not necessarily the local context, for reasons earlier, but more so the wider Warwickshire vernacular. This could include some flavouring (or indeed all) of the following elements:

- Main walling clad in red/red-multi coloured brick with rendered sections;
- Feature blocks wholly picked out with rendered walling;
- Feature blocks have walling at first floor/feature gables clad in contrast materials such as vertical tiles or horizontal timber boarding;
- Generous roof pitches clad in plain and profiled tiles, red and grey colours most appropriate;
- Occasional hipped roofs to reduce massing at corners and at the development edge;
- Simple boxed/open raftered eaves all painted white;
- Bargeboards to front feature gables, low-maintenance cut side gables;
- All other joinery painted white;
- Black rainwater goods;
- Deeper casement windows to larger blocks, well proportioned casement windows to smaller blocks;
- Decorative chimneys to all dwellings set atop the ridge to smaller blocks, set outside the gable end on larger detached blocks;

- Decorative entrance canopies above front doors to larger blocks, simple ledges to smaller blocks;
- Garages set to the rear of dwellings (or at the very least behind the front build-line) wherever possible, resulting in the car being less visible along the street avoiding street clutter;
- Where this is unavoidable eg: where smaller house are blocks planned, parking courts will be planned and set to the side/rear of blocks and limited in size;
- Frontage spaces shall be enclosed with fencing/ walling/landscaping to help separate private spaces from the public realm;
- Where front gardens cannot be enclosed, allow for a generous scheme of landscaping;
- Hard surfacing and edgings to secondary streets and driveways shall adopt a shared surface arrangement ie: one where pedestrians and cyclists feel safe as low vehicle speeds are encouraged.

Fundamentally, "good design" should be at the backbone of the proposed development which will result in creating a strong "sense of place", one where people will want to live.

### 2.3 LOCAL FACILITIES & SERVICES

LIllington and the surrounding area is supported by a significant number of local facilities and services which support the needs of the community. The close relationship between the Site and these services makes a strong case for the sustainability credentials of any development upon the Site.

The Facilities Plan shown on the following spread illustrates the location of these facilities in relation to the Site.

Isochrones are shown at distances of 400, 800 and 1200m from the centre of the Site.

The singlemost facility closest to the Site is the convenience store located on Newland Road which is less than 400m away, a four minute walk from the Site centre.

The Crown Way Local Centre ("LC") comprising a host of retail outlets, Lillington Library, Community Centre and Church of our Lady are found within 800m.

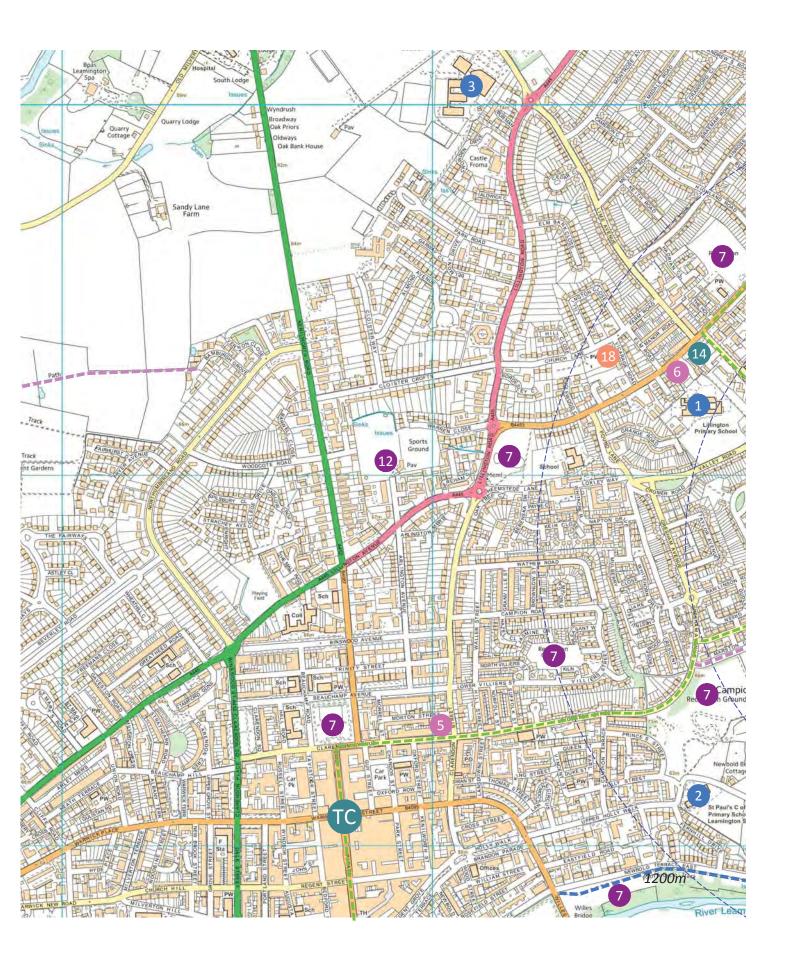
A full list of services considered to be of significance are listed below with *actual* walking distances shown in brackets:

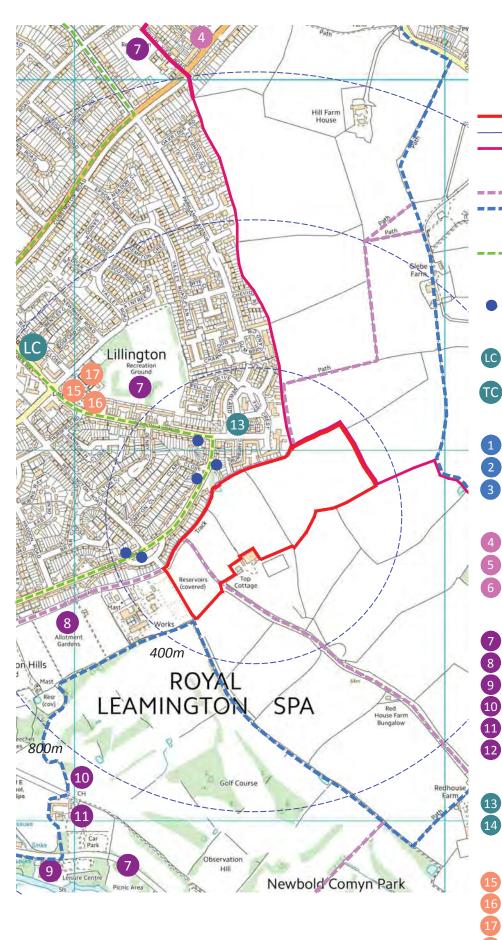
- Nearest bus stop to Site- Buckley Road (200m);
- Convenience Store (300m);
- Lillington Community and Youth Centre (725m);
- Lillington Library (775m);
- Church of our Lady (800m);
- Crown Way Local Centre (850m);
- Lillington Pharmacy (1.11km);
- Tesco Express (1.1km);
- Lillington Nursery and Primary School (1.2km);
- North Leamington Secondary School (2km);
- St Mary Magdalenes Church (1.4km);
- Newbold Comyn Arms P.H (1.5km)
- Newbold Comyn Leisure Centre (1.6km);
- Cubbington Road Surgery (2km);

For reference the plan shows the location of Learnington Spa town centre "TC" to the south west of the Site.



Proposals should give high regard to "good design" demonstrating a varied block structure, one that can help to determine a clear movement strategy around the Site. Streets should have chara and spaces be functional, safe and "social". Fundamentally, the proposal should create a strong "sense of place", one where people will want to live.







500m

### KEY:-

0m

- The SITE
- ISOCHRONES SHOWN AT 400, 800 AND 1200m SPACING:
   PARISH BOUNDARY

#### LINKS

- PUBLIC FOOTPATHS
- THE MILLENNIUM WAY WALK

100m

#### TRANSPORT LINKS

- STAGECOACH BUS SERVICE 67/67A/67B: Lillington - Stud Farm - Leamington - Sydenham Monday - Sunday (including Bank Holidays) Approximately 4 times an hour
- NEAREST BUS STOP TO SITE

#### **GROUPED FACILITIES**

- CROWN WAY LOCAL CENTRE: CONTAINING SHOPS, CONVENIENCE STORES, LLOYDS PHARMACY AND A POST OFFICE LEAMINGTON SPA TOWN CENTRE:
- CONTAINING SHOPS, BARS, RESTAURANTS AND SUPERMARKETS

#### EDUCATION

LILLINGTON NURSERY AND PRIMARY SCHOOL NURSERY LEVEL AND RECEPTION TO YEAR 6 ST PAULS C OF E PRIMARY SCHOOL NURSERY LEVEL AND RECEPTION TO YEAR 6 NORTH LEAMINGTON SECONDARY SCHOOL YEARS 7 - 11 AND SIXTH FORM

#### HEALTH AND WELFARE

- CUBBINGTON ROAD SURGERY
- CLARENDON LODGE MEDICAL PRACTICE
- LILLINGTON PHARMACY

#### **RECREATION AND LEISURE**

- RECREATION GROUND AND PLAYING FIELDS
- ALLOTMENT GARDENS
- 9 NEWBOLD COMYN LEISURE CENTRE
- 10 NEWBOLD COMYN GOLF CLUB
- 11 THE NEWBOLD COMYN ARMS P.H
- 12 LEAMINGTON CRICKET CLUB

#### RETAIL

- CONVENIENCE STORE
- TESCO EXPRESS

#### COMMUNITY

- 5 LILLINGTON LIBRARY
- LILLINGTON CHILDRENS CENTRE WITH
- COMMUNITY CENTRE & YOUTH CENTRE
- CHURCH OF OUR LADY
- 3 ST MARY MAGDALENE'S CHURCH

# LOCAL FACILITIES PLAN



St Mary Magdalene - Lillington Parish Church



Church of our Lady - Valley Road



Lillington Library- Valley Road



Lillington Community and Youth Centre- Mason Avenue



Allotments



Crown Way Local Centre



Outdoor play facilities at Newbold Comyn (Paul Putz)



Lillington Primary School and Nursery

# 2.4 ACCESS & MOVEMENT

The Facilities Plan shown on the previous spread shows that there are excellent pedestrian, cycle (including bridleways) and bus links from the Site to Lillington's facilities, the surrounding area and Learnington Spa town centre. In addition the local road network provides good connectivity to the wider and national network.

Learnington Spa train station is apporximately 3km south west of the Site. Three lines radiate from this station: one heads north west to Birmingham Moor Street via Warwick and Solihull with a branch line to Stratford-upon-Avon; a second heads north linking to Kenilworth (planned station) and Coventry; a third south east towards Banbury and onto London Marylebone or Reading via Oxford. London can be reached within approximately 1 hour, 10 minutes.



Leamington Spa rail station

The Facilities Plan also illustrates the routes of all local bus services. The nearest bus stops are on Buckley Road, both approximately 200m from the centre of the Site. These stops are served by bus service no. 67/67A/67B linking Lillington to Leamington Spa and onto Sydenham, running four times an hour Mondays to Saturdays, reduced to twice an hour on Sundays and Bank Holidays.

The Site is bound by properties to the north which are accessed from Buckley Road. This road heads in an easterly direction from Leicester Street/Clarendon Avenue which provides a direct route into Learnington Spa town centre, surrounding areas and the wider highway network. Burbury Close and The Crest abut the Site to the far north, each being a cul-de-sac feeding off Buckley Road/Mason Road at its end. All roads are of a residential scale and are subject to a 30m.p.h. speed restriction.

The only existing point of vehicular access into the Site is from Black Lane. This road is not maintained by Warwickshire County Council and is considered to be unsuitable for use due to it being of insufficient width. Alternatively new points of access will need to be taken from Buckley Road. A slender vehicular/pedestrian link running between the gable end of house no.s 126 & 128 Buckley Road connects the north western corner of the Site to Black Lane and the surrounding areas (shown on page 20).

Two Public Rights of Way ("PRoW") currently cross the Site. The first, a continuation of Black Lane, runs parallel to the northern/north western boundary of the Site and then dog legs around the back of properties fronting The Crest (including Eden Court). The second deviates away from Black Lane and heads further south towards Red House Farm dissecting the Site. After approximately 1km, this PRoW eventually connects with "The Millenium Way" Walk, a 100 mile trail that links Pershore, Worcestershire to Middleton Cheney, Northants.

These PRoW will need to be retained as part of any developing scheme to ensure continuation of connections and permeability between the urban form of Lillington and the open countryside to the south.

Additional movement corridors will need to be given consideration in order to link the Site to "The Crest" land to the north (and its planned future regeneration) and also to the "Charity Trust Land".



Nearest bus-stop to the Site (on Buckley Road)







# **3.0 Planning Policy Context**

### 3.1 PLANNING POLICY CONTEXT

The Warwick Local Plan was submitted in January 2015 and examination hearing sessions were held in May 2015. In June 2015, the Inspector (Kevin Ward) published his initial findings identifying the Plan to be unsound in respect of the duty to co-operate, overall housing provision and supply and delivery of housing land.

Proposed Modifications to address the issues of soundness identified by the Inspector were published for a six week period of public consultation commencing on 11 March 2016. The modifications propose increasing the District's housing requirement to a minimum of 16,776 dwellings over the plan period (an increase of 3,916 dwellings or 30% over and above the submitted Local Plan requirement). In combination with identifying a justified and realistic level of windfalls and an appropriate level of flexibility, this increased need has created a requirement to allocate additional land to deliver approximately 5,200 dwellings.

As a consequence of these modifications there is considered to be increased justification for the residential allocation of the land at Red House Farm. Accordingly Catesby support modifications 10, 11 and 16 to policies DS11 'Allocated Housing Sites' and DS19 'Green Belt' which in combination propose the removal of the land at Red House Farm from the Green Belt for the development of 250 dwellings to meet identified housing needs and support the regeneration of Lillington.

Estate regeneration is key to transforming the lives of people living in poorly designed housing. In this respect the residential development of the land at Red House Farm will assist in delivering the planned regeneration of the Lillington area. It will provide an opportunity to renew a significant amount of council housing stock through the provision of a wider mix of affordable, shared ownership, starter and market housing. The Government is committed to increasing home ownership and improving opportunities for young first time buyers. Reflecting the recent consultation on changes to national planning policy and the proposals contained in the Housing and Planning Bill, the site represents a key opportunity to deliver a significant proportion of starter homes and a range of low cost housing opportunities (such as discount market sales or innovative rent to buy housing) which will significantly boost the regeneration of Lillington by directly supporting people in the area to access home ownership.

Other social benefits include the provision of additional open space and areas of play. Economic benefits created by the development will include additional employment opportunities in the construction industry and increased demand for goods and services in the local area.

In summary, the significant benefits outlined above represent the exceptional circumstances for the allocation of the site.



"DEVELOPMENT THAT IS SUSTAINABLE SHOULD GO Ahead, without delay – a presumption in favour of sustainable development that is the basis for every plan, and every decision."

(The Framework, Ministerial foreword)







# 4.0 SITE APPRAISAL

# 4.1 SITE OVERVIEW

This section of the document provides an overview of the existing characteristics of the Site and summarises all associated environmental and technical matters. It confirms that there are no significant physical, environmental and technical constraints to the development of the Site for residential use.

As previously identified, the Site falls within designated Green Belt and measures 11.87 hectares (29.33 acres) gross. It abuts the southern edge of Lillington, a suburb of Learnington and is currently in agricultural and equestrian use. It is accessed off Black Lane (unadopted) which extends west and meets Leicester Street.

Buckley Road runs parallel to the Site to the north west with housing addressing both sides of the carriageway. Housing to the south side of the street directly abut the Site forming a hard urban edge. Alongside the western boundary is a water treatment works, to the south west a golf course and to the south and east agricultural fields. To the north, a variety of residential properties are laid out along a handful of residential streets contributing to the hard urban edge along the site boundary.

A Constraints and Opportunities Plan included at the end of this section, illustrates the physical, technical and environmental constraints of the Site. In addition the plan also illustrates the many opportunities that could be considered in the development of the Site, with the rationale behind their inclusion explained in the ensuing section 5.1 Opportunities.

# 4.2 SUSTAINABLE DEVELOPMENT

The previous chapter has confirmed that the Site is in a sustainable location and is well connected to local schools, shops, public transport and all other local services found in and around Lillington, plus the town centre facilities of Leamington Spa.

Any proposed development will deliver energy efficient, low carbon new homes, supporting local and national sustainability priorities.

# 4.3 GREEN BELT

As previously identified, the Site falls within designated Green Belt. The Secretary of State for Department and Communities and Local Government issued a press release on 6th October 2014 about protecting the Green Belt against unnecessary development. Planning Practice Guidance ("PPG") was updated to reflect the press release stating "local planning authorities should, through their Local Plans, meet objectively assessed needs unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the NPPF as a whole, or specific policies in the NPPF indicate development should be restricted". Such policies include those relating to land designated as Green Belt (Paragraph 044: Reference ID: 3-044-20141006).

Paragraph 85 of the NPPF states that "when defining boundaries, local planning authorities should ensure consistency with the Local Plan strategy for meeting identified requirements for sustainable development" and "not include land which it is unnecessary to keep permanently open".

We support a review of the Green Belt and consider that there are circumstances in Warwick District where sites, such as this Site, should be released from the Green Belt designation. The Council has previously determined that this Site should be released from the Green Belt and define new development boundaries within this area.

This is considered further in Section 4.4 Landscape, overleaf.



/iew along northern part of the Site towards Eden Court.

# 4.4 LANDSCAPE

The baseline landscape character of the Site is defined at local level by Warwickshire Landscape Guidelines. Within these Guidelines, the landscape encompassing the Site is covered by the *Dunsmore* Region, part of the *Dunsmore/Hlgh Cross Plateau/Mease Lowlands* Project Area. More specifically the Site falls on the *Plateau Fringe* Landscape Type which is described as being:

"a rather variable, often large scale farmed landscape with a varied undulating topography and characterised by a nucleated settlement pattern of small, often shrunken village".

The Management Structure of this Landscape Type is defined as such:

"enhance the overall structure and key features within the farmed landscape......the pattern of large hedged fields and woods is a key visual element. The priority in such areas should be to enhance the structure and unity of the landscape by restoring and strengthening primary linear feature".

The Site is heavily influenced by the settlement of Lillington, both in terms of its situation immediately adjacent to the built edge of Leamington, and visually by virtue of the abrupt urban-rural interface and presence of prominent multistorey residential buildings, including Eden Court. Towards the allocation's eastern extent and away to the south, the Site begins to slope to the River Leam valley corridor.

The Site is a combination of grazing and cropped fields; as are the neighbouring fields to the south. To the east the landscape appears larger-scale due to more intense arable farming and fewer comparative hedgerows and trees.

The Site is visually well contained by existing landscape features, meaning proposed residential devleopment could potentially be accommodated with limited visual impact. These landscape features combined with the effects of the natural undulating topography of the Site, provides a robust framework which could successfully accommodate the southern expansion of the Lillington urban area.

Building upon the existing network of hedgerows and trees, the development of the Site could be subdivided into discrete but interconnected parcels, each having their own quantum of accessible greenspace. Structural woodland planting along the south eastern and eastern slopes of the local landform will deliver effective filtering of views towards Lillington from the wider countryside beyond.

Combined with the planned regeneration of The Crest land, ultimately resulting in the demolition of the visually intrusive multi-storey residential buildings, there is potential to create a much more sympathetic urban/rural interface than that which currently exists. The Council has decided to remove the Site from the Green Belt and define new boundaries within this area. This decision has been made on the basis that by releasing this land, any proposed development together with the ensuing urban regeneration of *"The Crest"* land will outweigh the loss of a limited area of Green Belt. It is considered that development of land within this area will not cause any further impact upon the Green Belt's functions and will provide a necessary contribution to addressing the Council's aspirations for regeneration. Access will be improved to, and recreational opportunities on, the edge of the rural area plus opportunities provided for further community infrastructure.

The existing southern boundary of the Site, comprising mature hedgerows and trees, can be suitably enhanced with additional planting.

### 4.5 ARBORICULTURE

The Site is bound on all sides by established trees and hedgerows, which aid containment. An Arboricultural Survey will be undertaken in accordance with BS5837:2012 to establish existing Root Protection Areas, branch spreads, and tree shadows. Every effort will be made to retain existing trees and hedgerows within the development proposal. Unavoidably, some will be required to be removed to facilitate the proposed site accesses, as well as other short lengths of hedgerow cleared on-site to facilitate connections between adjoining fields.

### 4.6 **TECHNICAL CONSTRAINTS**

### 4.6.1 HIGHWAYS & ACCESS

The primary vehicular access to the Site will be taken from Buckley Road in the form of a priority T-junction with a carriageway width of 5.5m minimum. This will be constructed on the large swathe of grassed land located opposite and slightly south of Clare Close which is controlled by the Council. It is anticipated that the junction of Clare Close and Buckley Road will be altered to allow a sufficient stagger between junctions.

A secondary access may also be provided further south west along Buckley Road which shall also be of 5.5m minimum width. To facilitate this access, a small number of existing properties within the ownership of the Council would need to be demolished. Also the potential alteration of the current crescent arrangement serving numbers 108 -140 Buckley Road would need to be considered.



View west on Buckland Road at proposed site access - primary

The width of both accesses can be increased should the local bus service need to be extended to serve the development. However this is not seen as being essential as walking distances from the Site to local bus stops have been calculated to be on average 400m, equal to a 5 minute walk.

Development proposals will be able to accommodate further connection points/movement corridors between the Site and, 1) "The Crest" land to the north, and 2) land further north of the site known as "*Charity Trust Land*".

Buckley Road is subject to a 30m.p.h. speed restriction. Traffic surveys will be undertaken to determine the actual speed of vehicles travelling adjacent to the proposed access points so that appropriate visibility splays can be incorporated into the designs.

Black Lane will be retained in principle but will be re-routed at its' eastern end where it will meet with the proposed secondary site access.

Both proposed accesses and the new connection to "The Crest" land shall be linked via a looped arrangement to promote good levels of permeability and connectivity on-site. This loop should be maintained at a minimum width of 5.5m and be designed to limit vehicle speeds to 20m.p.h. whilst avoiding unecessary convolution. This could include traffic calming features such as changes in surface materials, localised narrowing features and/or those that offer horizontal/vertical deflection. A 3m wide grassed verge could be accommodated on one side of the street to allow street tree planting, resulting in a softening of the movement corridor. The width of this loop could be increased to accommodate a bus service where required.



View east on Buckland Road at proposed site access- primary

Further surveys, assessments and consultation with the Local Highway Authority will be undertaken to ensure that any impact from the development proposals upon the local highway network is sufficiently mitigated.

Pedestrian access to the site will be provided by 2m wide footways either side of the primary access, extending along the site access road into the Site. The secondary access point and any proposed connection points with adjacent land should also accommodate pedestrian movement to aid permeability between the Site and the wider footpath network.

The existing pedestrian access found between the gable end of house no.s 126 & 128 Buckley Road connecting through to Black Lane will remain.

### 4.6.2 GROUND CONDITIONS

It is understood that the Site does not have any significant geotechnical constraints in relation to strata or contamination given its greenfield nature.

The British Geological Survey Desktop Viewer has identified that the Site is underlain by Mudstone of the Mercia Mudstone Group, Sedimentary Bedrock formed approximately 200 to 251 million years ago in the Triassic Period. Local environment previously dominated by hot deserts. Superficial deposits of Diamicton and Bosworth Clay (clay & silt) are also recorded.

Standard strip/trenchfill foundations are considered to be suitable subject to a detailed site investigation.

### 4.6.3 **NOISE**

A baseline noise level survey and an assessment of the Site to examine the extent of the current noise environment and determine the suitability of the Site for residential development, will be carried out based on the guidance contained within British Standard (BS) 8233:2014 "Guidance on sound insulation and noise reduction for buildings". The results of the assessment will include any requirements for mitigation measures to ensure that internal and external noise levels are within guideline values.

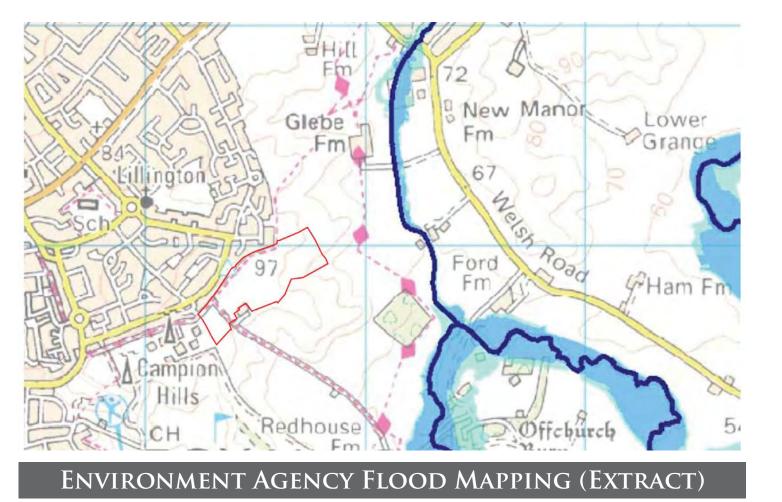
The Site does not have any significant constraints in relation to noise, with the only current significant source being the adjacent residential highway network. No mitigation measures are anticipated.

### 4.6.4 FLOOD RISK & DRAINAGE

The whole of the Site falls within Environment Agency Flood Map for Planning (Rivers and Seas), Flood Zone 1 *"low probability"* and is therefore suitable for residential development.

An existing watercourse lies approximately 500m to the east of the Site. This watercourse flows in a southerly direction to the River Leam, found approximately 700m to the south east of the Site. Surface water from the Site will outfall via gravity at the lowest point at the south east corner. Flows will be conveyed to the existing watercourse to the east of the Site via existing field ditches or by the requisition of a new surface water sewer. Surface water will be attenuated on-site via a series of sustainable drainage features (such as attenuation basins/ swales, underground storage crates) with the overall flow controlled such that the pre-development discharge rates and volumes are maintained post-development.

Due to the existing topography of the Site, foul drainage from the Site will require pumping to a suitable point of connection into the existing network within Buckley Road. Possible reinforcement of the existing network may be required, subject to a capacity check with Severn Trent Water.



#### REDHOUSEFARM(ALLOCATEDSITE)VF-finaldraft

### 4.6.5 UTILITIES

An existing electricity service runs overhead across the Site in an easterly direction from the substation facility located directly to the west of the Site to a point on the southern boundary. From this point, the service continues to east further into the Red House Farm Estate. It is likely that this service will be diverted underground as part of the proposed servicing strategy for the development proposals. This strategy will include new distribution substations where required.

Utility records will be obtained from all local service and utility operators to determine the extent of existing utility infrastructure on/adjacent the Site. Confirmation will then be sought from these operators to determine whether reinforcement to the existing infrastructure will be required to serve the development proposals. It is anticipated that large scale reinforcement will not be required.

### 4.7 HERITAGE & ARCHAEOLOGY

An Archaeological Assessment of the Site to examine any potential effects of the development proposals upon any significant heritage or archaeological assets on or near to the Site will be prepared.

In advance of this, an initial desk-based study has revealed that there are no Scheduled Ancient Monuments, Listed Buildings, Registered Park and Gardens or any other designated heritage assets directly on the Site or nearby.

Similarly, there are no non-designated archaeological assets on the Site. Historic evidence indicates that the Site was in arable cultivation during the Medieval period, consequently settlement of this time is unlikely to be found on-site. Futhermore, advice has been provided to suggest that the configuration of prehistoric, Roman and Saxon evidence in the Warwickshire Historic Environment Record is such that the Site appears to have little likelihood of settlement or other signifcant finds from these periods.

## 4.8 ECOLOGY

Habitats within the Site comprise semi-improved speciespoor grassland grazed by equine stock, and an arable field with associated field boundary hedgerows and trees. Adjacent to the Site, to the south, is Top Cottage and various outbuildings making up Red House Farm Riding School. Habitats associated with this facility include several individual buildings of agricultural scale, a car park and menage. No rare or notable plant species have been noted on previous site visits. As part of the development proposals, implementation of rich grassland within areas of green infrastructure and appropriate management will result in positive net gains to biodiversity.

Hedgerows and trees along field boundaries provide ecological value as they provide structural diversity and opportunities for sheltering and foraging wildlife. They also provide green corridors to allow movement of animals throughout the Site. Consequently, these habitats will be retained within the green infrastructure of the development proposals. Where there is the inevitable loss of hedgerows and trees through the creation of the proposed site accesses and through associated movement corridors enabling the inter-connection of adjoining fields, compensation can be provided through the implementation of new native species hedgerows within the overall green infrastructure. In addition ecological 'hop-overs' could be incorporated.

The creation of "wet" surface water attenuation features within the development proposals with marginal vegetation would increase the overall habitat diversity. Other enhancements which could be provided include a generous provision of native species tree species helping to soften the impact of development where topography falls away to the south east towards the River Leam corridor. The existing green shelter belt running along the majority of the southern boundary could be enhanced with further new planting.

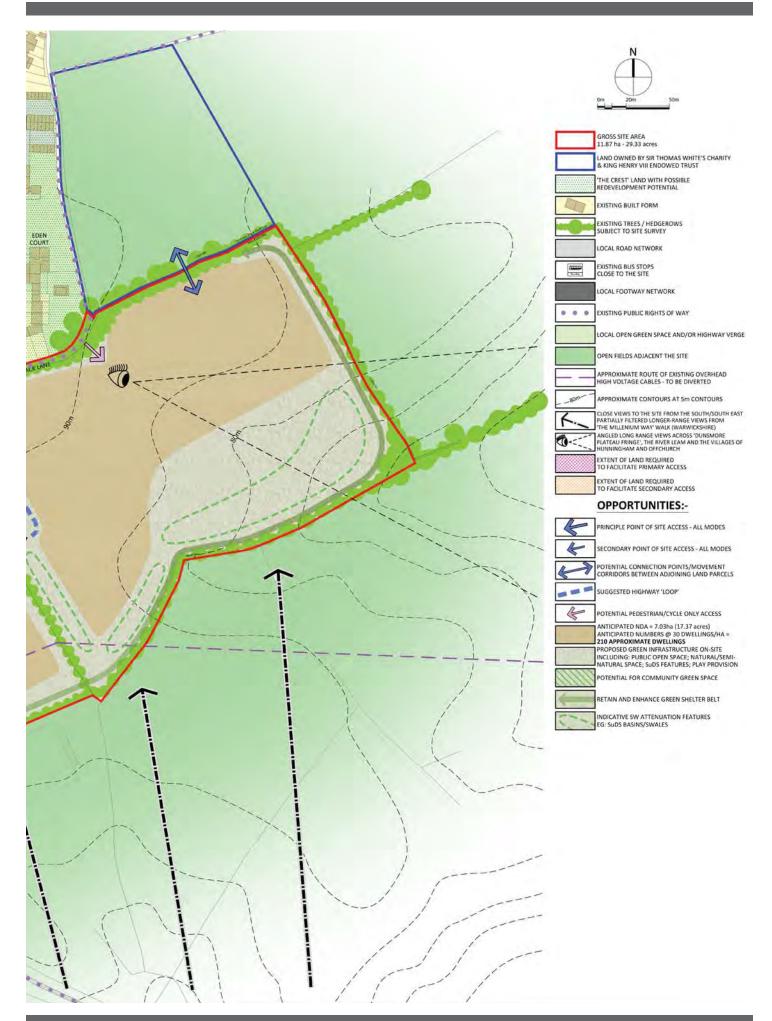
Whilst the presence of badgers has been identified, this can be appropriately addressed through mitigation measures put forward as part of the development proposals. Additional species specific surveys (such as bats: foraging and roosting; nesting birds; reptiles) will be undertaken to support any future planning application.

The implementation of an appropriate green infrastructure package and management strategy will provide positive gains for local biodiversity in accordance with local and national policies covering ecology and nature conservation. Consequently, the development proposals are unlikely to significantly affect biodiversity locally once appropriate green infrastructure is provided.

### 4.9 **CONSTRAINTS** & **OPPORTUNITIES**

The plan on the following page illustrates the physical, technical and environmental constraints of the Site, along with all opportunities for development which is explained in further detail in the succeeding section.





# CONSTRAINTS & OPPORTUNITIES PLAN

# 5.1 **Opportunities**

The previous chapter appraised the key features of the Site and identified all known constraints with the Constraints and Opportunities Plan correlating these constraints. As a result, there are a number of key opportunities which will help to shape any development proposal, the principles of which are summarised below:

- Aim to achieve an overall development density of a minimum of 30 dwellings per hectare (net) ensuring efficient land-use. Such a density will be appropriate to the local context, be reasonably calculated to ensure the promotion of "good design" and be appropriate to the Council's aspirations for housing numbers upon "Housing Allocation Site Ref. HO4" (including the "Charity Trust Land" to the far north of the Site). The planned density of individual development blocks will vary across the Site, responding to the character of the immediate context;
- Proposed development façades should, in the majority of instances, address all retained perimeter hedgerows and inter-field boundaries thus ensuring that such retained green infrastructure becomes an *inclusive* part of the development strategy;
- Dedicated children's play space can be accommodated within the development at a quantum yet to be determined. This could include an area for "community green space" conveniently located to both the development proposals and the areas of Lillington indicated by the Council for future regeneration;
- Development should respect the existing green shelter-belt found along the southern boundary which can be suitably enhanced with further new planting. In addition a green buffer should be provided between any proposed development facade and Red House Farm Riding School;
- The central *looped* access road linking both points of access into the Site shall also facilitate future connections to "*The Crest*" land to the north and "*Charity Trust Land*" further north. All existing PRoW crossing the Site shall be retained. However short lengths may need to be re-routed through the development proposals. In addition Black Lane shall be retained but with a possible re-routing at its' eastern end. This strategy will help to promote high levels of permeability on-site with multiple opportunities for pedestrian linkage to the local network;
- Building heights should be restricted to 2 storey, with scope for occasional dwellings having room-in-roof accommodation along the northern edge of the development. The inclusion of a small number of bungalows could be considered subject to local housing need and market demand;
- Buildings should be encouraged to "turn the corner" and have a dual aspect where streets meet;
- On-street parking should be defined so as to not impair traffic movement.

There are no significant physical, environmental or technical constraints to the Site and it is available and capable of delivery to help meet the Councils' future housing needs.

# 5.2 **DEVELOPMENT PROPOSAL**

The page opposite follows a series of initial sketches illustrating the evolutionary journey of the development concept proposal. At the end of this journey, a high level design proposal has been developed which is an illustrative representation of the residential development possible upon the Site. This successfully takes into account all of the key existing features appraised and any associated constraints, whilst suitably accommodating the key opportunities listed in Section 5.1. The proposal illustrates residential development with a capacity of approximately 240 dwellings and an indicative net developable area of approximately 7 hectares (in excess of 17 acres). The resultant density of 34 dwellings per hectare is considered to be achievable.

This development will contribute towards meeting the Councils' housing need and will provide a wide range of accommodation types satisfying local housing need. The configuration of dwelling blocks can be planned in such a way to reflect the mass and scale local vernacular, whilst developing its own recognisable character and quality. The former will ensure that the development integrates into both the immediate and local context.

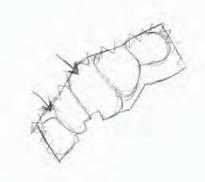
The proposals have been underpinned by the following key design principles:

- A well-structured housing layout led by landscape and the existing green fabric of the Site will be delivered. Natural features of the Site will be retained and key nodes/character areas development throughout, resulting in the creation of a positive "sense of place";
- Site access accommodating all modes can be facilitated from two points, both being off Buckley Road. A third should be accommodated to enable a connection to "The Crest" land as and when the Council bring forward their planned future regeneration of this part of Lillington;
- Multiple options enabling pedestrian linkage between the Site and the local context, can be considered promoting high levels of permeability throughout;
- Tree/hedgerow retention upon the Site will be maximised wherever possible, and further enhanced through new planting, especially along the southern boundary and within the south eastern corner of the Site;
- The development facade will address all green infrastructure, ensuring that all retained trees and hedgerows positively contribute to the scheme design, provide positive features in that they are functional and form *social* spaces, whilst aiding integration of the development within the green fabric of the Site;
- Provision of publicly accessible open space to aid the health and welfare needs of the future occupants of the development, whilst proving key habitats for wildlife.
- A wide range of accommodation types can be planned affording a broad mix of family homes with the aim of satisfying local housing need. Development density will be in line with planning policy and in character with the fabric of the immediate area.

### DESIGN IS VERY MUCH AN EVOLUTIONARY JOURNEY, SUBJECT TO MANY CHANGES AND DIVERSIONS EN-ROUTE.

As part of the preparation of any development proposal, a number of initial thoughts are put onto paper and then progressed into working concepts. This is an essential part of concept design and enables the exploration of the many design permutations possible whilst provoking an optioneering process. In doing so, these early stage designs can help to verify design principles and establish what certain design parameters are feasible.

Appearing below is a selection of these initial thoughts and scribbles presented in thumbnail format. These capture a number of the headline principles, each one being annotated. Various components of these concepts have then been transferred into an illustrative development proposal shown on the spread overleaf.



#### 'BUBBLE-GRAM'

Earliest sketch showing the network of physical boundaries on the Site that define pockets of land for potential development. These pockets are illustrated as no more than simple blocks or 'bubbles'.



#### **CONNECTIONS**

The location of connections between the Site and the adjoining settlement is to considered, along with......'where is best to provide links between adjoining fields?'

These are positioned so as to cause least disruption to the existing green fabric of the Site.



#### **MOVEMENT**

Movement around each development block is considered, the layout of which should be functional enabling easy navigation and way-finding.

Pedestrian movement will be focused within areas of identified green space, in synergy with the public footpath network currently crossing the Site and extending beyond.

SuDS features are fixed within areas of planned green space, namely to the south east corner..



#### **DEVELOPMENT FRAMEWORK**

In drawing these elements together a development framework emerges. This illustrates where housing can be located which respects the identified technical and environmental constraints, together with neighbouring properties. The generous quantum of green space will result in a high quality residential environment.



#### **GREEN FABRIC**

Established field boundaries to be retained are brought to the forefront of design principles. These shall be augmented and enhanced to contain development and form the backbone of the green fabric of the design, able to deliver a quantum of green space for use by the public, residents and wildlife alike.





# **ILLUSTRATIVE DEVELOPMENT PROPOSAL**

# 6.0 **CONCLUSIONS**

ANY DEVElopment proposal should be influenced by the high quality built and natural environment of Royal leamington Spa. Equally, it should also aim to establish its own recognisable identity, create a place where people can be proud to live, and provide a varied mix of accommodation types to satisfy the identified local housing need. Land at Red House Farm, Lillington, Royal Learnington Spa, has been robustly assessed in terms of planning, environmental and physical context and it has been demonstrated that the Site is suitable to accommodate future housing development to meet the identified needs of the Council.

Analysis of the Site carried out thus far and the illustrative development proposals presented within this document demonstrate how a well designed, high quality development can be achieved responding to the unique context of the Site. The Site has capacity to accommodate up to 240 dwellings. When added to the land area located furthest north of the Site known as "*Charity Trust Land*", this capacity has the potential to increase to 280 dwellings, in excess of the Council's emerging allocation. The following headline points are concluded as such:

- The Site is situated within a sustainable location and is considered suitable for new housing;
- The Site should be regarded as suitable for future housing development without having a significant detrimental visual impact on the neighbouring environment or the wider landscape;
- The Site has limited overall contribution to the purpose of the Green Belt, de-sensitised by the hard urban edge of Lillington to the north.

- A landscape-led development proposal has the potential to create a much more sympathetic urban/ rural interface than that which currently exists;
- The Site is well located for a range of local facilities and services, the vast majority of which are connected by established pedestrian routes;
- The Site benefits from good local and strategic road connections and has good access to public transport;
- There is an identified need to deliver new housing to meet the needs of the Council. This Site will help to address that need, offer a wide range of accommodation types satisfying local demand, and deliver the required number of affordable housing units;
- Surface water run-off rate from the development proposals will have overall flow controlled such that the pre-development discharge rates and volumes are maintained post-development;
- A generous quantum of functional green space will be delivered available for use by the public and residents, whilst creating new opportunities for wildlife and improving biodiversity.

The Site is readily available and suitable for development; making it a deliverable site for Catesby Estates Ltd. It would make a sustainable and appropriate opportunity for new housing to meet the identified needs of the District.



#### Version: Version Date: Status:

'\_' April 2016 Final

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Registered No.:

# RED HOUSE FARM (Southern Extension to Emerging Allocated Site "H04") LILLINGTON, ROYAL LEAMINGTON SPA



# VISION FRAMEWORK



APRIL 2016





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### 5.0 DEVELOPMENT PROPOSALS

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### 6.0 CONCLUSIONS

CATESBY

THE SITE SHOULD BE ALLOCATED FOR DEVELOPMENT TO FURTHER SUPPORT THE WIDER REGENERATION OF LILLINGTON AND PROMOTE SUSTAINABLE DEVELOPMENT TO ACHIEVE THIS REGENERATION. SUCH DEVELOPMENT COULD CREATE AN EASILY DEFINED, DEFENSIBLE GREEN BELT BOUNDARY BEYOND THE RED HOUSE FARM ALLOCATION.

# 1.0 INTRODUCTION



# 1.1 **OVERVIEW**

This document has been prepared by Catesby Estates Limited in respect of land to the south of emerging allocated site ref: "H04", Lillington ("the Site"), which lies within the administration of Warwick District Council ("the Council"), close to the town centre of Royal Learnington Spa.

A separate document has been prepared and submitted by Catesby which supports the Council's proposed allocation of the residential site to the north. Both of these documents should be read in parallel.

Fundamentally, this document shares much in common with the allocated site document, but goes on to demonstrate that the residential development of this Site has the potential to form a logical extension and further increase the quantum of much needed housing within the District.

This additional Site has the potential to deliver a further 200 dwellings, in addition to the predicted housing delivery from the emerging allocation.

This holistic approach strengthens the ability to achieve the Council's regeneration objectives for Lillington, helping to support, sustain and revitalise the local community.

An appropriate and acceptable design rationale will create a soft but defensible urban edge. An attractive new development can interact with a revised Green Belt boundary and through appropriate mitigation, have no significant detrimental impact upon the landscape.

# 1.2 **Scope & Structure**

This document is comprised of the following sections:

SECTION 2.0 - SITE & LOCAL CONTEXT

Identifies the location of the Site, introduces the relevant local context, studies local architectural style and building form, and references all significant local facilities including the local network of public rights of way, highways and public transport;

#### , Section 3.0 – Planning Context

Discusses the rationale behind the Site and why it provides an ideal opportunity for residential development that is in accordance with the National Planning Policy Framework and supports the Council's emerging Draft Local Plan;

#### SECTION 4.0 – SITE APPRAISAL

Focuses on the immediate context of the Site, documenting how the various constraints will shape any potential development proposal;

#### SECTION 5.0 – DEVELOPMENT PRINCIPLES

Demonstrates the deliverability of the Site by illustrating a potential development proposal and provides an indication of the likely capacity of the Site;

#### SECTION 6.0 – CONCLUSIONS

# Emerging Allocated Site Site Ref: "H04"

Southern Extension Land "The Site"

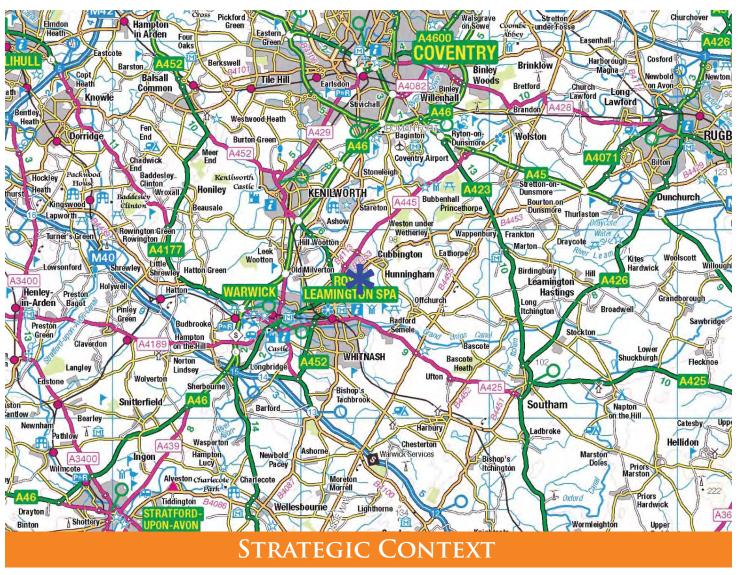
# 2.1 **THE SITE**

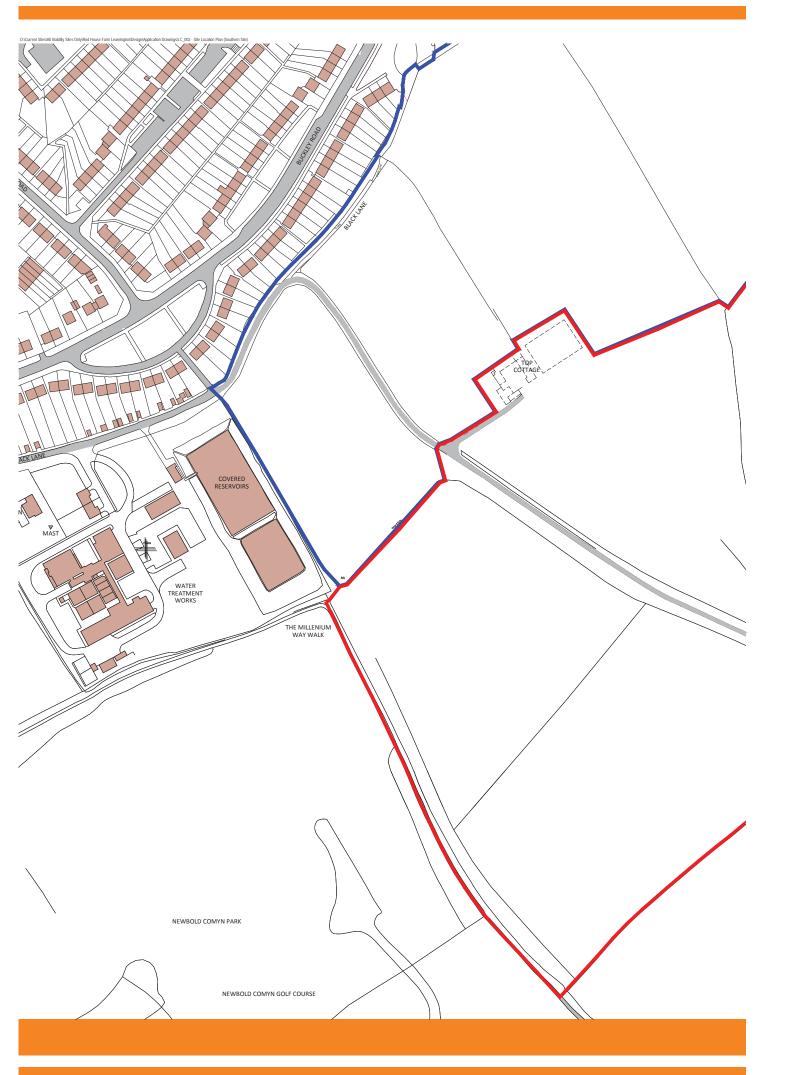
The Site, delineated on the Strategic Context diagram below with an asterisk, lies immediately to the south of Site Ref: "H04" which appears within the Publication Draft of the Council's Local Plan as a site for proposed residential allocation. It is located to the north west of the town of Royal Learnington Spa in the suburb and once former parish of Lillington. Learnington lies 15km south of Coventry and approximately 45km south east of Birmingham. The Site is located to the south of Lillington and is currently in agricultural and equestrian use, accessed from Black Lane, a designated Public Right of Way ("PROW").

The Site can be directly connected to the local road network via the ererging allocated site to the north, onto Buckley Road, Leicester Road and Clarendon Avenue. This route offers connections to the primary road network (A452, A445, A46 and M40) at the wider level. Learnington Spa has a mainline rail station with regular services to London Marylebone with the quickest taking appoximately 1 hour, 10 minutes.

Lillington has two key areas. The new centre, based around Crown Way which contains many local services and facilities, was predominantly built as a council housing estate including three tower blocks. The largest of these blocks, Eden Court, dominates the skyline from the south. The second, and older area, contains the former village with the parish church of St. Mary Magdalene, the manor house, a handful of Victorian terraced houses as well as estates of predominantly semidetached houses built in the first half of the 20th century.

The emerging allocated site for residential development abuts the entire length of the northern boundary of the Site. Alongside the western boundary is an existing mature field boundary hedgerow having occasional trees, the Millenium Way path and Newbold Comyn Golf Course. To the south and east agricultural fields extend beyond the Site. A number of these fields make up part of the remaining Red House Farm estate.







The extent of the Site controlled by Catesby Estates Limited is as shown edged red on the Site Location Plan illustrated on the previous spread, and extends south from the site for proposed residential allocation.

The Site area (gross) extends to 17.41 hectares (equates to 43.02 acres). Whilst topography slopes gently to the south / south east within the northern third of the Site, this then slopes more significantly through the middle third. A prominent crown in the land from is visible in the eastern portion of the Site. Topography then levels near the south / south west corner of the Site.

The Site is effectively split into two by Black Lane/PRoW which runs in a north west / south east direction, defined either side by timber rail and stock-proof fencing, hedgerow to the eastern side.

To the east, the Site is divided into three fields, two of which are irregular in shape. Accessed off Black Lane via the first of the three fields, is Top Cottage and it's associated agricultural outbuildings making up Red House Farm Riding School (complete with menage). All three fields are defined at their boundaries by mature hedgerows, a handful of mature trees are found along these boundaries in the southern portion. To the west, the Site is split into two rectangular fields with timber fencing, perimeter boundaries again defined by mature hedgerows. As with the proposed residential allocation directly to the north, the Site currently sits within designated Green Belt. The allocated site was assessed as part of a Joint Green Belt Study ("*JCBS*") and consequently defined as having "medium value" and being a "*least constrained parcel*".

In terms of development potential, the Site is capable of accommodating up to a maximum of 200 new homes (480 new homes in total when combined with the allocation site). Both market and affordable housing will be provided.

Development of the Site will create a more defendable Green Belt boundary through a commitment to good design culminating in a softer transition between the extended urban edge and adjoining countryside, than the present. Opportunties can be brought forward offering significant benefits for walking, cycling and publicly accessible open space.

Both sites should be seen as a pivotal opportunity to help bring forward regeneration and future growth to Lillington to address an identified housing need. Residential development upon this site will extend the range of regeneration options to assist the Council's regeneration aspirations for Lillington.



View from outside the south west corner of the Site-looking towards the north east

# 2.2 LOCAL CONTEXT & DESIGN STRATEGY

### 2.2.1 LOCAL CONTEXT STUDY

As mentioned within the previous section, LIllington can potentially be split into two key development character areas. The first of these two character areas takes in the nucleus of the settlement and its context immediately to the north of the Site. In summary it comprises a densely planned area of mostly housing, with supporting services and facilities (retail and community) constructed in the second half of the 20th century. This character area is found mainly along the arterial roads of Crown Way, Valley Road, Mason Avenue, Wellington Road and Buckley Road, and all secondary and teritary streets.

The second area encompasses the original core of Lillingtons' former parish (which was then incorporated into the District at the end of the 19th century) and development completed up to the middle of the 20th century. Arterial roads and secondary roads taken in by this area include typically (either whole or in part): Cubbington Road, Lime Avenue, Church Lane, Kinross Road and Gresham Avenue.

A number of images are shown on this and subsequent pages portraying block structure, massing and scale of built-form and styles of architecture found within these key areas.



Medium-rise development on Valley Road/Crown Way



1960s/70s semi-detached properties on Valley Road



MIxed styles and scales along Gresham Avenue/Leicester Street



Post-war housing along Buckley Road



Properties of differing scale on Valley Road/Wellington Road



Crown Way Local Centre having accommodation above



Late 20th century properties on Newland Road/The Crest



Late 20th century terraced accommodation along Wackrill Avenue



1970s semi-detached properties on Langdale Close



Strong block form/focal building on Newland Road



High-rise accommodation directly north of the Site at The Crest. Subject to the Council's regeneration proposals.

The first area contains a equal blend of original privately owned dwellings, former public sector housing now in private ownership and retained council housing stock. The density of housing within the area is considered to be medium/high mostly due to two over-riding factors. Firstly, repetition of block massing and scale is apparent with properties often in terraced and semi-detached configuration, detached blocks feature rarely if at all. Secondly, the vertical scale of blocks varies greatly. A number of bungalows feature, along with traditional two storey properties. But perhaps more significantly flatted schemes feature, ranging upwards from three storey (some being above retail premises) right up to the maximum, a fifteen storey block, namely Eden Court. In this area, development is very much informed by vehicular movement, where streets and open frontages to properties dominate. Architectural styles are very simplistic.

The second area has a more mature structure to development blocks. Detached and semi-detached blocks are situated at verying depths from the carriageway with most frontage spaces enclosed so to separate private areas from the public realm. Two storey development features mostly with occasional two and ahalf storey room in the roof accommodation. Streets are often lined with trees and other mature planting aiding visual interest. The many styles of architecture, which can be varied but always rich in character, contribute towards street vision.



Properties having articulation to facades along Cubbington Road



High quality mature properties along Cubbington Road



2½ storey mature properties along Vicarage Road



Terraced court off Cubbington Road having agricultural scale

None of the styles of development within the context of the Site reflect Learnington's town centre, which mostly comprises grand scale architecture associated with any English Georgian 'spa' town.

Instead styles local to the Site reflect the various ages of suburbia with repetitious styles in abundance. Whilst pre-war development farther north does offer elements of visual interest, such repetition remains. Post-war development of the 20th century found immediately adjoining the allocation site, offers endless repetition and little architectural value.

Often, it could be viewed that 'good design' lost out, with greater priority given to satisfying the local housing need of the time.

### 2.2.2 DESIGN STRATEGY

When considering the design strategy for any new development, it is important to draw inspiration from the character of the local area to ensure that the development successfully integrates into its surroundings. The local context study has concluded that whilst Lillington does have scatterings of an established character, development closest to the Site has little. In these situations it is prudent to develop an altogether new pattern book for the area, with an emphasis placed on creating a new fresh identity for such development. Whilst the scale and mass of the proposed built-form should not be at great odds with the local environment, the identity and alignment of streets and the form of development blocks can indeed be treated in an original manner.

A significant factor in planning new development often relates to the efficient use of land. Existing development to the north of the residential allocation site comprises two storey development in the vast majority; however the inclusion of flatted blocks increases development density resulting in a well functioning land efficiency. Sadly, the success of such vertically planned accommodation in terms of social living standards is seen as a negative, where services are shared and private external space is non-existent.

Paragraphs 47 and 50 of the National Planning Policy Framework ("NPPF") sets out to ensure that new development delivers a wide choice of homes and meets a range of housing needs. For example, new development on the Site should accommodate a range a smaller houses (1, 2 and smaller 3 bedroom accommodation) through to medium/medium-large houses (larger 3 bedroom and 4 bedroom accommodation). Great emphasis will be placed on providing a wide range of family housing.

If the scale and density of development does not fully reflect the character of the immediate area and the features of existing buildings, style of architecture and selection of facing materials are not particularly characterful, then the opportunity to create a new 'third' key character area in Lillington should be considered.

Block structure should be varied, one that can help to determine a clear movement strategy around the Site, creating streets having character and spaces creating a *"sense of place"*.

Along the main development access road, which in its main form should be in a secondary "looped" format (extending from the primary loop proposed to serve development upon the residential allocation site to the north) to help promote permeability, a formal block structure could be more continual with building facades located close to the street. Within this "loop" expectant development density will be at its highest. Secondary streets can spur off this access road, to serve other development parcels within the Site. At the outer fringes of the Site and adjacent retained green infrastructure (such as existing field hedgerows), block structure can be less continual and more informal with blocks varied in their configuration, set at differing angles avoiding uniformity along the street. Development density along these "lanes", which are most likely to be shared surface streets, shall be at its lowest. This approach will help to soften the transition between the newly built-form and publicly accessible green space around the site perimeter.

Development should address planned "*key*" spaces such as development nodes and open green spaces (including retained field hedgerows) to help provide an appropriate level of natural surveillance and with it successful spaces that are seen to be functional, safe and "*social*".

In respect of the style of architecture and the appearance of the development, design cues should reflect not necessarily the local context, for reasons stated earlier, but more so the wider Warwickshire vernacular. This could include some flavouring (or indeed all) of the following elements:

- Main walling clad in red/red-multi coloured brick with rendered sections;
- Feature blocks wholly picked out with rendered walling;
- Feature blocks have walling at first floor/feature gables clad in contrast materials such as vertical tiles or horizontal timber boarding;
- Generous roof pitches clad in plain and profiled tiles, red and grey colours most appropriate;
- Occasional hipped roofs to reduce massing at corners and at the development edge;
- Simple boxed/open raftered eaves all painted white;
- Bargeboards to front feature gables, low-maintenance cut side gables;
- All other joinery painted white;
- Black rainwater goods;
- Deeper casement windows to larger blocks, well proportioned casement windows to smaller blocks;
- Decorative chimneys to all dwellings set atop the ridge to smaller blocks, set outside the gable end on larger detached blocks;

- Decorative entrance canopies above front doors to larger blocks, simple ledges to smaller blocks;
- Garages set to the rear of dwellings (or at the very least behind the front build-line) wherever possible, resulting in the car being less visible along the street avoiding street clutter;
- Where this is unavoidable, eg: where smaller house blocks are planned, parking courts will be planned and set to the side/rear of blocks and limited in size;
- Frontage spaces shall be enclosed with fencing/ walling/landscaping to help separate private spaces from the public realm;
- Where front gardens cannot be enclosed, allow for a generous scheme of landscaping;
- Hard surfacing and edgings to secondary streets and driveways shall adopt a shared surface arrangement ie: one where pedestrians and cyclists feel safe as low vehicle speeds are encouraged.

Fundamentally, "good design" should be at the backbone of the proposed development which will result in creating a strong "sense of place", one where people will want to live.

### 2.3 LOCAL FACILITIES & SERVICES

LIllington and the surrounding area is supported by a significant number of local facilities and services which support the needs of the community. The close relationship between the Site and these services makes a strong case for the sustainability credentials of any development upon the Site.

The Facilities Plan shown on the following spread illustrates the location of these facilities in relation to the Site.

Isochrones are shown at distances of 400, 800 and 1200m from the centre of the Site.

The singlemost facility closest to the Site is the convenience store located on Newland Road which is less than 550m away, a six minute walk from the Site centre.

The Crown Way Local Centre ("LC") comprising a host of retail outlets, Lillington Library, Community Centre and Church of our Lady are found within 800m.

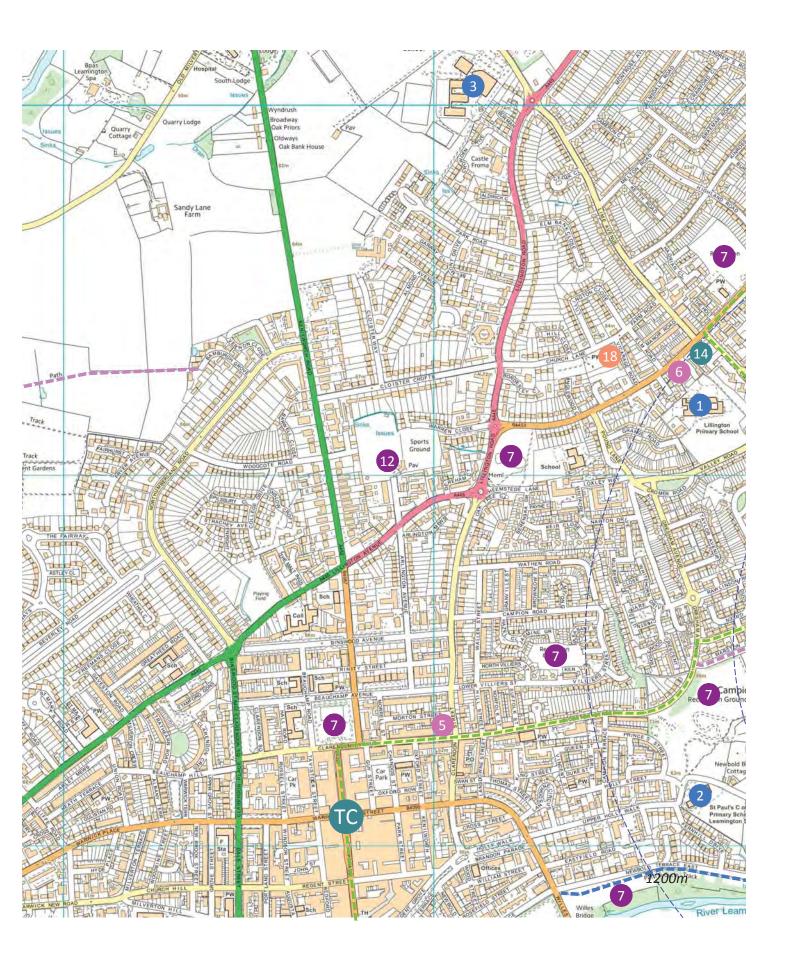
A full list of services considered to be of significance are listed below with *actual* walking distances shown in brackets:

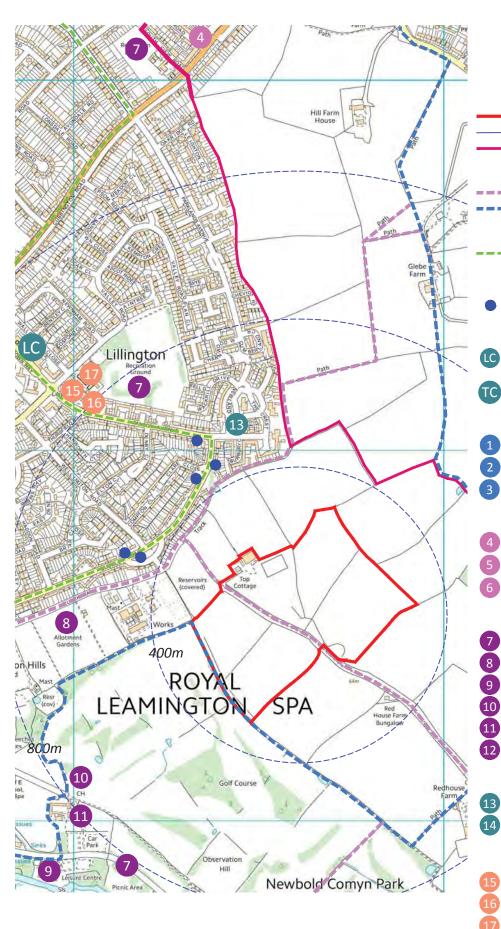
- Nearest bus stop to Site- Buckley Road (390m);
- Convenience Store (550m);
- Lillington Community and Youth Centre (860m);
- Lillington Library (930m);
- Church of our Lady (1.02km);
- Crown Way Local Centre (1.08km);
- Lillington Pharmacy (1.3km);
- Tesco Express (1.3km);
- Lillington Nursery and Primary School (1.3km);
- North Leamington Secondary School (2.3km);
- St Mary Magdalenes Church (1.7km);
- Newbold Comyn Arms P.H (1.7km)
- Newbold Comyn Leisure Centre (1.9km);
- Cubbington Road Surgery (2.2km);

For reference the plan shows the location of Leamington Spa town centre "TC" to the south west of the Site.



Próposals should give high regard to "good design" demonstrating a varied block structure, one that can help to determine a clear movement strategy around the Site. Streets should have character and spaces be functional, safe and "social". Fundamentally, the proposal should create a strong "sense of place", one where people will want to live.





### NORTH



### KEY:-

- The SITE
- ISOCHRONES SHOWN AT 400, 800 AND 1200m SPACING:
  PARISH BOUNDARY

#### LINKS

- PUBLIC FOOTPATHS
- THE MILLENNIUM WAY WALK

#### TRANSPORT LINKS

- STAGECOACH BUS SERVICE 67/67A/67B: Lillington - Stud Farm - Leamington - Sydenham Monday - Sunday (including Bank Holidays) Approximately 4 times an hour
- NEAREST BUS STOP TO SITE

#### **GROUPED FACILITIES**

- CROWN WAY LOCAL CENTRE: CONTAINING SHOPS, CONVENIENCE STORES, LLOYDS PHARMACY AND A POST OFFICE LEAMINGTON SPA TOWN CENTRE:
  - CONTAINING SHOPS, BARS, RESTAURANTS AND SUPERMARKETS

#### EDUCATION

LILLINGTON NURSERY AND PRIMARY SCHOOL NURSERY LEVEL AND RECEPTION TO YEAR 6 ST PAULS C OF E PRIMARY SCHOOL NURSERY LEVEL AND RECEPTION TO YEAR 6 NORTH LEAMINGTON SECONDARY SCHOOL YEARS 7 - 11 AND SIXTH FORM

#### HEALTH AND WELFARE

- CUBBINGTON ROAD SURGERY
- CLARENDON LODGE MEDICAL PRACTICE
- LILLINGTON PHARMACY

#### **RECREATION AND LEISURE**

- RECREATION GROUND AND PLAYING FIELDS
- ALLOTMENT GARDENS
- 9 NEWBOLD COMYN LEISURE CENTRE
- 10 NEWBOLD COMYN GOLF CLUB
- 11 THE NEWBOLD COMYN ARMS P.H
- 12 LEAMINGTON CRICKET CLUB

#### RETAIL

- CONVENIENCE STORE
- TESCO EXPRESS

#### COMMUNITY

- LILLINGTON LIBRARY
- LILLINGTON CHILDRENS CENTRE WITH
- COMMUNITY CENTRE & YOUTH CENTRE
- CHURCH OF OUR LADY
- 3 ST MARY MAGDALENE'S CHURCH

### LOCAL FACILITIES PLAN



St Mary Magdalene - Lillington Parish Church



Church of our Lady - Valley Road



Lillington Library- Valley Road



Lillington Community and Youth Centre- Mason Avenue



Allotments



Crown Way Local Centre



Outdoor play facilities at Newbold Comyn (Paul Putz)



Lillington Primary School and Nursery

### 2.4 ACCESS & MOVEMENT

The Facilities Plan shown on the previous spread shows that there are excellent pedestrian, cycle (including bridleways) and bus links from the Site (via the residential allocation site to the north) to Lillington's facilities, the surrounding area and Learnington Spa town centre. In addition the local road network provides good connectivity to the wider and national network.

Learnington Spa train station is approximately 3km south west of the Site. Three lines radiate from this station: one heads north west to Birmingham Moor Street via Warwick and Solihull with a branch line to Stratford-upon-Avon; a second heads north linking to Kenilworth (planned station) and Coventry; a third south east towards Banbury and onto London Marylebone or Reading via Oxford. London can be reached within approximately 1 hour, 10 minutes.



Leamington Spa rail station

The Facilities Plan also illustrates the routes of all local bus services. The nearest bus stops are on Buckley Road, the closest of which is approximately 400m from the centre of the Site. These stops are served by bus service no. 67/67A/67B linking Lillington to Leamington Spa and onto Sydenham, running four times an hour Mondays to Saturdays, reduced to twice an hour on Sundays and Bank Holidays.

Buckley Road is the nearest adoptable highway to the Site (accessed via the residential allocation site to the north) which heads in an easterly direction from Leicester Street/ Clarendon Avenue. The latter provides a direct route into Leamington Spa town centre, all surrounding areas and the wider highway network. Buckley Road is subject to a 30m.p.h. speed restriction.

The only existing point of vehicular access into the Site is from Black Lane which is also a designated PRoW. This road is not maintained by Warwickshire County Council and it falls within the Land Title of land controlled by Catesby. The lane is considered to be unsuitable for use due to it being of insufficient width. Consequently, the two new points of access proposed as part of the residential allocation site to the north (taken from Buckley Road) will serve the development of the Site. A slender vehicular/pedestrian link running between the gable end of house no.s 126 & 128 Buckley Road connects the north western corner of the residential allocation site to Black Lane and the surrounding areas (shown on page 20).

Black Lane, the Public Right of Way which crosses the Site, runs north west / south east. The alignment of this PRoW can be retained as part of any development proposal but it is likely that it will be upgraded to an 'all modes' movement corridor.

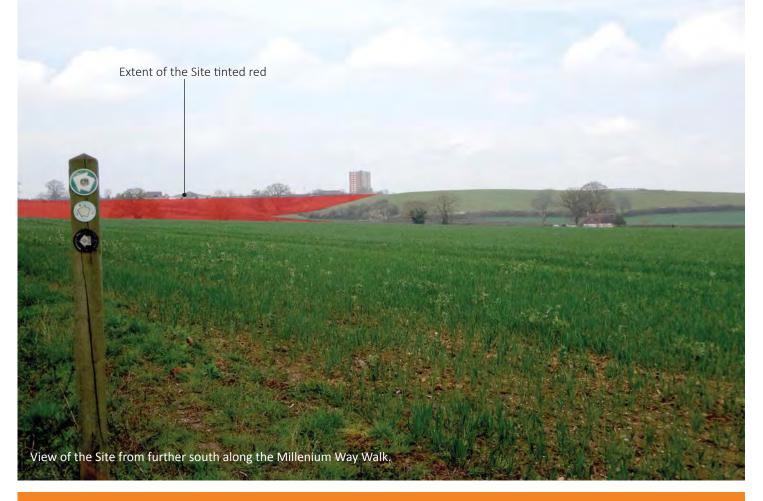
"The Millenium Way" Walk, a 100 mile trail that links Pershore, Worcestershire to Middleton Cheney, Northants abuts the western boundary of the Site. This walk then circulates beyond the southern and eastern boundaries of the Site (as shown on the previous page). Development proposals could potentially accommodate a 'green corridor' linking the western and eastern flanks of "The Millenium Way".

Retention of the PRoW and the provision of further pedestrian/cycle linkages will ensure a continuation of connections and permeability between the urban form of Lillington and the open countryside to the south.



Nearest bus-stop to the Site (on Buckley Road)





### 3.1 PLANNING POLICY CONTEXT

The Warwick Local Plan was submitted in January 2015 and examination hearing sessions were held in May 2015. In June 2015, the Inspector (Kevin Ward) published his initial findings identifying the Plan to be unsound in respect of the duty to co-operate, overall housing provision and supply and delivery of housing land.

Proposed Modifications to address the issues of soundness identified by the Inspector were published for a six week period of public consultation commencing on 11 March 2016. The modifications propose increasing the District's housing requirement to a minimum of 16,776 dwellings over the plan period (an increase of 3,916 dwellings or 30% over and above the submitted Local Plan requirement). In combination with identifying a justified and realistic level of windfalls and an appropriate level of flexibility, this increased need has created a requirement to allocate additional land to deliver approximately 5,200 dwellings.

It is considered that the increased need for market and affordable housing justifies the release of additional land from the Green Belt at Red House Farm.

Estate regeneration is key to transforming the lives of people living in poorly designed housing and additional residential development at Red House Farm will further boost the regeneration of the Lillington area. Specifically it represents an opportunity to renew a larger proportion of the existing council housing stock through the provision of additional affordable, shared ownership, starter and market housing.

The Government is committed to increasing home ownership and improving opportunities for young first time buyers. Reflecting the recent consultation on changes to national planning policy and proposals contained in the Housing and Planning Bill, additional development at Red House Farm will deliver increased amounts of starter homes and low cost housing (such as discount market sales or innovative rent to buy housing) which will aid the regeneration of Lillington by directly supporting people in the area to access home ownership.

"DEVELOPMENT THAT IS SUSTAINABLE SHOULD GO AHEAD, WITHOUT DELAY – A PRESUMPTION IN FAVOUR OF SUSTAINABLE DEVELOPMENT THAT IS THE BASIS FOR EVERY PLAN, AND EVERY DECISION."

(The Framework, Ministerial foreword)

Furthermore, additional development will deliver greater social and economic benefits in terms of open space provision, sustainable transport opportunities and job creation.

The land to the south of Red House Farm was considered in the 2016 SHLAA update. Addressing the conclusions of the SHLAA review the Vision Framework demonstrates that:

- The site does not fulfil the five purposes the Green Belt serves;
- The development will form a new, well-defined and defensible Green Belt boundary;
- Development will facilitate a bus loop through the existing emerging allocation enhancing sustainable access to services and facilities;
- The site offers an opportunity to improve the route of the Millennium Way footpath and cycleway (which currently diverts around the site) to provide residents with sustainable access to nearby schools, recreation areas and the town centre;
- Any impact on the local highway network can be sufficiently mitigated;
- The existing riding school will be relocated to a more appropriate location along the southern boundary, freeing land for a feature square within the development.

The release of additional land at Red House Farm directly accords with the spatial strategy (set out in Policy DS10 - Broad Location of Allocated Housing Sites) which in seeking to meet housing needs in the most sustainable locations favours sites on the edge of urban areas over growth in village and rural areas.

Given the significant regeneration benefits which will be delivered it is considered that the land to the south of Red House Farm represents a more sustainable and appropriate location for Green Belt release than the new sites proposed on the edge of Leamington by Modification 16 to Policy DS19.

In summary, the delivery of additional housing to meet identified needs and increased benefits for the regeneration of Lillington represent exceptional circumstances justifying the release of further land from the Green Belt at Red House Farm.

In the event that an allocation is not supported at this time, the land to the south of Red House Farm should be safeguarded for longer term housing provision and to ensure that a deliverable five year housing supply can be maintained throughout the plan period.







### 4.0 SITE APPRAISAL

### 4.1 SITE OVERVIEW

This section of the document provides an overview of the existing characteristics of the Site and summarises all associated environmental and technical matters. It confirms that there are no significant physical, environmental and technical constraints to the development of the Site for residential use.

As previously identified, the Site falls within designated Green Belt and measures 17.41 hectares (43.02 acres) gross. It abuts the residential allocation site at the southern edge of Lillington, a suburb of Leamington and is currently in agricultural and equestrian use. It is currently accessed off Black Lane (unadopted) which extends west and meets Leicester Street.

The emerging allocated site for residential development abuts the entire length of the northern boundary of the Site. Alongside the western boundary is an existing mature field boundary hedgerow having occasional trees, the Millenium Way path and Newbold Comyn Golf Course. To the south and east agricultural fields extend beyond the Site. A number of these fields make up part of the remaining Red House Farm estate.

A Constraints and Opportunities Plan included at the end of this section, illustrates the physical, technical and environmental constraints of the Site. In addition the plan also illustrates the many opportunities that could be considered in the development of the Site, with the rationale behind their inclusion explained in the ensuing section 5.1 Opportunities.

### 4.2 SUSTAINABLE DEVELOPMENT

The previous chapter has confirmed that the Site is in a sustainable location and is well connected to local schools, shops, public transport and all other local services found in and around Lillington, plus the town centre facilities of Leamington Spa.

Any proposed development will deliver energy efficient, low carbon new homes, supporting local and national sustainability priorities.

### 4.3 GREEN BELT

As previously identified, the Site falls within designated Green Belt. The Secretary of State for Department and Communities and Local Government issued a press release on 6th October 2014 about protecting the Green Belt against unnecessary development. Planning Practice Guidance ("PPG") was updated to reflect the press release stating "local planning authorities should, through their Local Plans, meet objectively assessed needs unless any adverse impacts of doing so would significantly and demonstrably outweigh the benefits, when assessed against the policies in the NPPF as a whole, or specific policies in the NPPF indicate development should be restricted". Such policies include those relating to land designated as Green Belt (Paragraph 044: Reference ID: 3-044-20141006).

Paragraph 85 of the NPPF states that "when defining boundaries, local planning authorities should ensure consistency with the Local Plan strategy for meeting identified requirements for sustainable development" and "not include land which it is unnecessary to keep permanently open".

The removal of the allocated residential site from the Green Belt has already been agreed in principle. The release of the extension site wil support the emerging allocation by delivering additional social, environmental and economic benefits which will further assist in delivering the Council Regeneration Strategy for the area. Development of the site will create a more defendable Green Belt boundary.

This is considered further in Section 4.4 Landscape, overleaf.



View north from the southern centre of Site on Black Lane/PRoW.

### 4.4 LANDSCAPE

The Site is influenced by the settlement of Lillington and visually by virtue of the abrupt urban-rural interface and presence of prominent multi-storey residential buildings upon the horizon, including Eden Court. The Site's south eastern portion falls away to the River Leam valley corridor.

The Site is a combination of grazing fields and fields in equestrian; neighbouring fields to the south are in arable use. To the east the landscape appears larger-scale due to more intense arable farming and fewer comparative hedgerows and trees.

The baseline landscape character of the Site is defined at local level by Warwickshire Landscape Guidelines. Within these Guidelines, the landscape encompassing the Site is covered by the *Dunsmore* Region, part of the *Dunsmore/Hlgh Cross Plateau/Mease Lowlands* Project Area. More specifically the Site falls on the *Plateau Fringe* Landscape Type which is described as being:

"a rather variable, often large scale farmed landscape with a varied undulating topography and characterised by a nucleated settlement pattern of small, often shrunken village".

The Management Structure of this Landscape Type is defined as such:

"enhance the overall structure and key features within the farmed landscape......the pattern of large hedged fields and woods is a key visual element. The priority in such areas should be to enhance the structure and unity of the landscape by restoring and strengthening primary linear feature".

With regard to the distinctive character of this Landscape Type, proposals should seek to ensure that the "built development is carefully controlled and well integrated into the landscape". This can be achieved by developing a proposal which responds to the varying topography, locating development upon the northern land portion, ensuring that it does not extend beyond the upper slopes from the plateau farmland.

Retention of the dividing field hedgerows would maintain the field structure characteristic of the *Plateau Fringe* Landscape Type, as would the creation of a built development edge reflecting the settlement pattern comprising loose clusters of dwellings. This could be achieved through a varied southeastern settlement edge, punctuated by hedgerows and open space, with more informal groupings of new dwellings contained within the existing field boundaries.

The planting of a significant east-west woodland block south of any development would serve to link the wooded Runghills (to the east) and Millenium Way Walk treelines and the woodland around Newbold Comyn Park and beyond. In addition, this would also screen the (existing and proposed) built development.

In addition, the field hedgerow along the eastern boundary should be reinforced with a new tree planting belt helping to further limit any visual impact of development.

The Site has the potential to be removed from the Green Belt and define new boundaries within this area. It is considered that development of this land will have limited impact upon the Green Belt's functions and will provide a beneficial contribution to addressing the Council's aspirations for regeneration. The need to designate a future Green Belt boundary along the line of the proposed woodland planting block is clearly definable and will have a sufficient degree of permanence.

### 4.5 **ARBORICULTURE**

The Site is bound on all sides by established trees and hedgerows. An Arboricultural Survey will be undertaken in accordance with BS5837:2012 to establish existing Root Protection Areas, branch spreads, and tree shadows. Every effort will be made to retain existing trees and hedgerows within the development proposal. Unavoidably, some will be required to be removed to facilitate the proposed site accesses, as well as other short lengths of hedgerow cleared on-site to facilitate connections between adjoining field parcels.

### 4.6 **TECHNICAL CONSTRAINTS**

### 4.6.1 HIGHWAYS & ACCESS

Two points of access will be provided to the Site, both taken from Buckley Road via the residential allocation site to the north. These will accommodate all modes ie: vehicles, pedestrians and cycles and have a carriageway width able to accommodate an extended local bus service via a looped street network. The separate document submitted to the Council in respect of the residential allocation site should be referred to in order to have a better appreciation of how these access points can be facilitated.

The western-most of these accesses will generally follow the existing alignment of Black Lane and enter the Site to the west of Top Cottage. The eastern-most access will enter the Site close to the eastern side of Red House Farm Riding School. These two access points could be conjoined within the proposed street network via a looped arrangement.



Location of proposed primary site access on Buckley Road (Council's residential allocation site)- view west

This loop should be maintained at a minimum width of 5.5m and be designed to limit vehicle speeds to 20m.p.h. whilst avoiding unecessary convolution. This could include traffic calming features such as changes in surface materials, localised narrowing features and/or those that offer horizontal/vertical deflection.

Further surveys, assessments and consultation with the Local Highway Authority will be undertaken to ensure that any impact from the development proposals upon the local highway network is sufficiently mitigated.

Pedestrian access to the Site could be provided by 2m wide footways positioned either side of these two access points, extending along both site access roads into the Site.

The existing pedestrian access found between the gable end of house no.s 126 & 128 Buckley Road connecting through to Black Lane will remain.

Exclusive pedestrian and cycle only access points can be accommodated connecting the residential allocation site to the Site via informal footways positioned within corridors of green infrastructure planned to link both sites.

Additional connection points can be accommodated to serve the Site from The Millenium Way Walk to the west, helping to further promote permeability and connect the Site directly to the town facilities and services of Leamington Spa and the wider countryside beyond.



Location of proposed primary site access on Buckley Road (Council's residential allocation site)- view east

Furthermore, to the south of any woodland block planted to help contain development and define a revised Green Belt area, a new green link could potentially be provided to improve connections between the western and eastern flanks of The Millenium Way Walk, to help reduce what is currently a convoluted route.

### 4.6.2 **GROUND CONDITIONS**

It is understood that the Site does not have any significant geotechnical constraints in relation to strata or contamination given its greenfield nature.

The British Geological Survey Desktop Viewer has identified that the Site is underlain by Mudstone of the Mercia Mudstone Group, Sedimentary Bedrock formed approximately 200 to 251 million years ago in the Triassic Period. Local environment previously dominated by hot deserts. Superficial deposits of Diamicton and Bosworth Clay (clay & silt) are also recorded.

Standard strip/trenchfill foundations are considered to be suitable subject to a detailed site investigation.

### 4.6.3 **NOISE**

A baseline noise level survey and an assessment of the Site to examine the extent of the current noise environment and determine the suitability of the Site for residential development, will be carried out based on the guidance contained within British Standard (BS) 8233:2014 "Guidance on sound insulation and noise reduction for buildings". The results of the assessment will include any requirements for mitigation measures to ensure that internal and external noise levels are within guideline values.

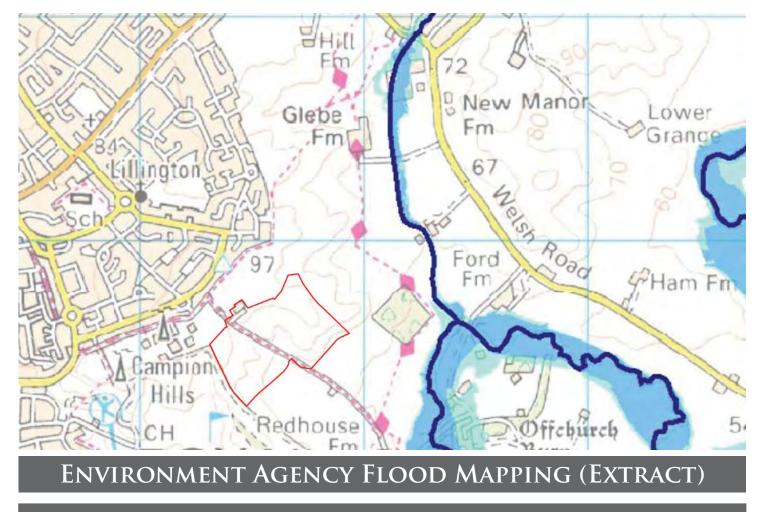
The Site does not have any significant constraints in relation to noise and therefore no mitigation measures are anticipated.

### 4.6.4 FLOOD RISK & DRAINAGE

The whole of the Site falls within Environment Agency Flood Map for Planning (Rivers and Seas), Flood Zone 1 *"low probability"* and is therefore suitable for residential development.

An existing watercourse lies approximately 300m to the east of the Site beyond Runghills. This watercourse flows in a southerly direction to the River Leam, found to the south east of the Site. Surface water from the Site will outfall via gravity at the lowest point along the southern boundary. Flows will be conveyed to the existing watercourse to the east of the Site via existing field ditches or by the requisition of a new surface water sewer. Surface water will be attenuated on-site via a series of sustainable drainage features (such as attenuation basins/swales, underground storage crates) with the overall flow controlled such that the pre-development discharge rates and volumes are maintained post-development.

Due to the existing topography of the Site, foul drainage from the Site will require pumping to a suitable point of connection into the existing network within Buckley Road. Possible reinforcement of the existing network may be required, subject to a capacity check with Severn Trent Water.



### 4.6.5 UTILITIES

An existing electricity service runs overhead across the Site in the northern corner, extending across from the residential allocation site. From this point, the service continues further east. It is likely that this service will be diverted underground as part of the proposed servicing strategy for the development proposals. This strategy will include new distribution substations where required.

Utility records will be obtained from all local service and utility operators to determine the extent of existing utility infrastructure on/adjacent the Site. Confirmation will then be sought from these operators to determine whether reinforcement to the existing infrastructure will be required to serve the development proposals. It is anticipated that large scale reinforcement will not be required.

### 4.7 HERITAGE & ARCHAEOLOGY

An Archaeological Assessment of the Site to examine any potential effects of the development proposals upon any significant heritage or archaeological assets on or near to the Site will be prepared.

In advance of this, an initial desk-based study has revealed that there are no Scheduled Ancient Monuments, Listed Buildings, Registered Park and Gardens or any other designated heritage assets directly on the Site or nearby.

Similarly, there are no non-designated archaeological assets on the Site. Historic evidence indicates that the Site was in arable cultivation during the Medieval period, consequently settlement of this time is unlikely to be found on-site. Futhermore, advice has been provided to suggest that the configuration of prehistoric, Roman and Saxon evidence in the Warwickshire Historic Environment Record is such that the Site appears to have little likelihood of settlement or other signifcant finds from these periods.

### 4.8 ECOLOGY

Habitats within the Site comprise semi-improved speciespoor grassland grazed by equine stock, and arable fields with associated field boundary hedgerows and trees. To the north of the Site, is Top Cottage and various outbuildings making up Red House Farm Riding School. Habitats associated with this facility include several individual buildings of agricultural scale, a car park and menage. No rare or notable plant species have been noted on previous site visits. As part of the development proposals, implementation of rich grassland within areas of green infrastructure and appropriate management will result in positive net gains to biodiversity. An area close to the southern boundary of the Site beyond the proposed woodland block could be secured as a specific ecological habitat area.

Hedgerows and trees along field boundaries provide ecological value as they provide structural diversity and opportunities for sheltering and foraging wildlife. They also provide green corridors to allow movement of animals throughout the Site. Consequently, these habitats will be retained within the green infrastructure of the development proposals. Where there is the inevitable loss of hedgerows and trees through the creation of the proposed site accesses and through associated movement corridors enabling the inter-connection of adjoining fields, compensation can be provided through the implementation of new native species hedgerows within the overall green infrastructure. In addition ecological 'hop-overs' could be incorporated.

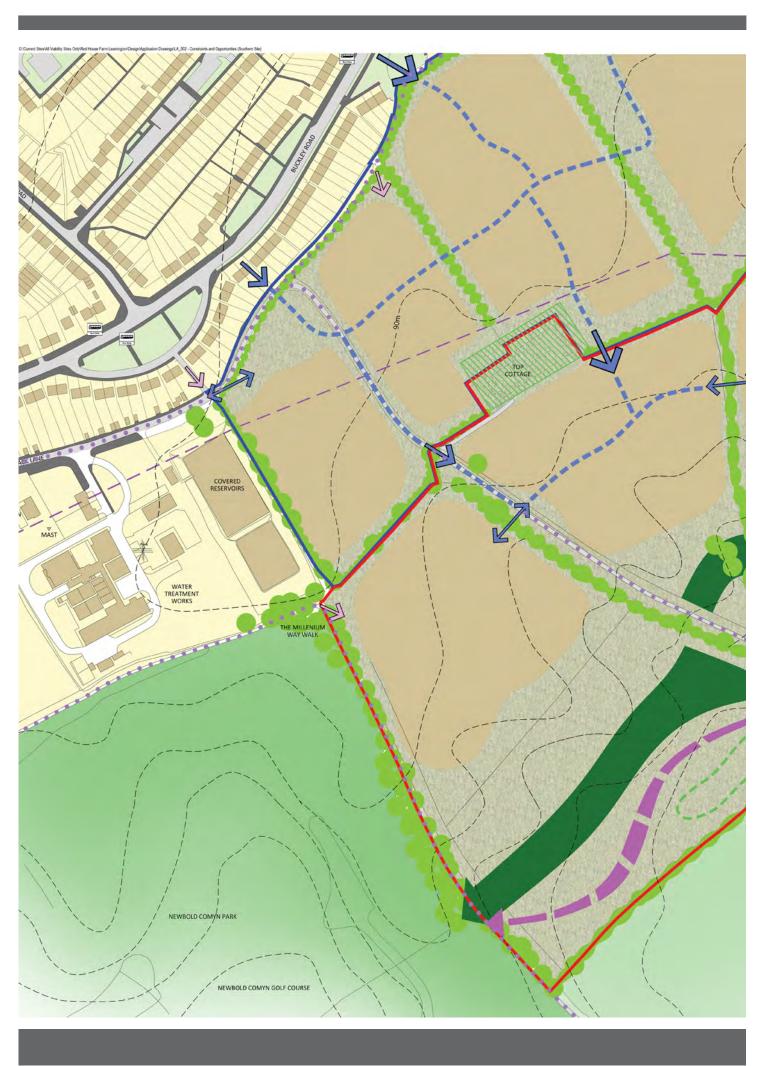
The creation of "wet" surface water attenuation features within the development proposals with marginal vegetation would increase the overall habitat diversity. Other enhancements which could be provided include a generous provision of native species tree species helping to soften the impact of development where topography falls away to the south / south east towards the River Leam corridor.

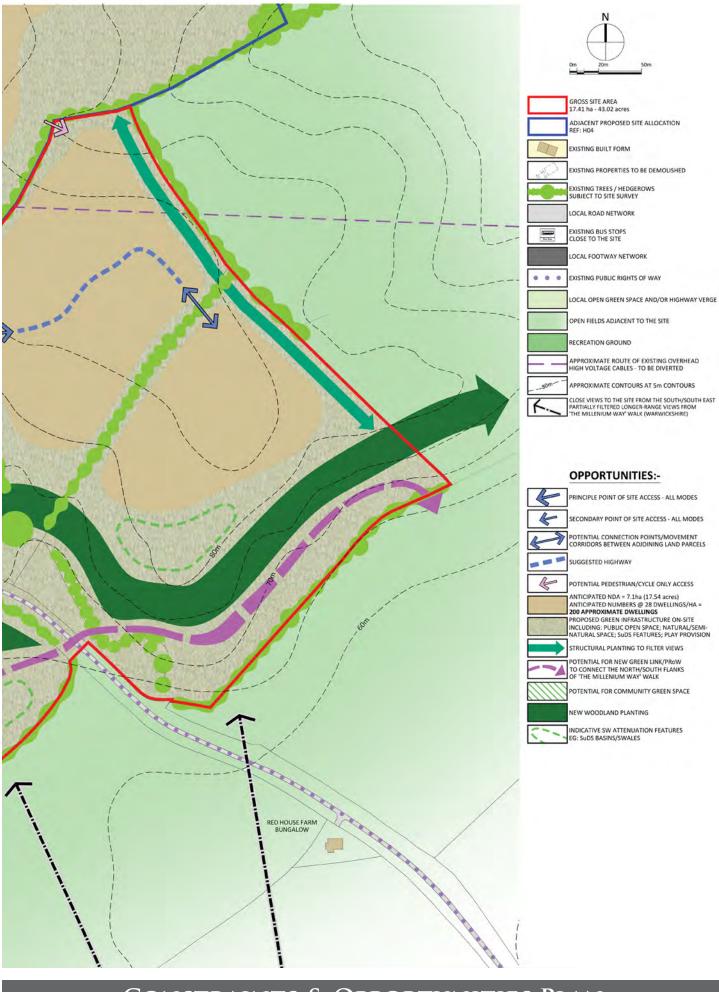
Whilst the presence of badgers has been identified, this can be appropriately addressed through mitigation measures put forward as part of the development proposals. Additional species specific surveys (such as bats: foraging and roosting; nesting birds; reptiles) will be required to support any future planning application.

The implementation of an appropriate green infrastructure package and management strategy would provide positive gains for local biodiversity and would be in accordance with local and national policies covering ecology and nature conservation. Consequently, it could be concluded that any development proposals are unlikely to significantly affect biodiversity locally if appropriate green infrastructure is provided.

### 4.9 CONSTRAINTS & OPPORTUNITIES

The plan on the following page illustrates the physical, technical and environmental constraints of the Site, along with all opportunities for development which is explained in further detail in the succeeding section.





## CONSTRAINTS & OPPORTUNITIES PLAN

### 5.1 **Opportunities**

The previous chapter appraised the key features of the Site and identified all known constraints with the Constraints and Opportunities Plan correlating these constraints. As a result, there are a number of key opportunities which will help to shape any development proposal, the principles of which are summarised below:

- Aim to achieve an overall development density of approximately 28 dwellings per hectare (net) ensuring efficient land-use. Such a density will be appropriate to the local context, be reasonably calculated to ensure the promotion of "good design" at the rural edge and be appropriate to the Council's aspirations for housing numbers;
- Proposed development façades should, in the majority of instances, address all retained perimeter hedgerows and inter-field boundaries thus ensuring that such retained green infrastructure becomes an *inclusive* part of the development strategy;
- Dedicated children's play space can be accommodated within the development at a quantum yet to be determined. This could include a square central "community green" conveniently located for both this Site and allocated residential site;
- A new woodland block could be included within the southern undevelopable part of the Site to help visually contain development and provide a defined edge to the revised Green belt boundary;
- The central *looped* access road should link back into the residential allocation site abutting the Site to the north. The existing PRoW crossing the Site shall be retained. This strategy will help to promote high levels of permeability on-site with multiple opportunities for new pedestrian linkage to the local network available for exploration;
- Potential for the existing Riding School to be relocated to a more appropriate location along the southern boundary, freeing land for a green square within the development;
- The inclusion of a small number of bungalows could be considered subject to local housing need and market demand;
- Buildings should be encouraged to "turn the corner" and have a dual aspect where streets meet;
- On-street parking should be defined so as to not impair traffic movement.

There are no significant physical, environmental or technical constraints to the Site and it is available and capable of delivery to help meet the Councils' future housing needs.

### 5.2 **DEVELOPMENT PROPOSAL**

The page opposite follows a series of initial sketches illustrating the evolutionary journey of the development concept proposal. At the end of this journey, a high level design proposal has been developed which is an illustrative representation of the residential development possible upon the Site. This successfully takes into account all of the key existing features appraised and any associated constraints, whilst suitably accommodating the key opportunities listed in Section 5.1. The proposal illustrates residential development with a maximum capacity of 200 dwellings and an indicative net developable area of approximately 7.2 hectares (in excess of 17 acres). The appropriate density of 28 dwellings per hectare is considered to be achievable.

This development will contribute towards the Councils' housing numbers and provide a wide range of accommodation types satisfying local housing need. The configuration of dwelling blocks can be planned in such a way to reflect the mass and scale local vernacular, whilst developing its own recognisable character and quality. The former will ensure that the development integrates into both the immediate and local context.

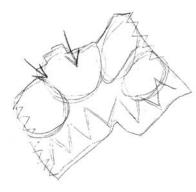
The proposals have been underpinned by the following key design principles:

- A well-structured housing layout led by landscape and the existing green fabric of the Site will be delivered. Natural features of the Site will be retained and key nodes/character areas development throughout, resulting in the creation of a positive "sense of place";
- Site access accommodating all modes can be facilitated from the street network proposed as part of the residential allocation site to the north;
- Multiple options enabling pedestrian linkage between the Site and the local context, can be considered promoting high levels of permeability throughout;
- Tree/hedgerow retention upon the Site will be maximised wherever possible, and further enhanced through new planting, especially along the southern and eastern boundaries of the Site;
- The development facade will address all green infrastructure, ensuring that all retained trees and hedgerows positively contribute to the scheme design, provide positive features in that they are functional and form *social* spaces, whilst aiding integration of the development within the green fabric of the Site;
- Provision of publicly accessible open space to aid the health and welfare needs of the future occupants of the development, whilst proving key habitats for wildlife.
- A wide range of accommodation types can be planned affording a broad mix of family homes with the aim of satisfying local housing need. Development density will be in line with planning policy and in character with the fabric of the immediate area.

# DESIGN IS VERY MUCH AN EVOLUTIONARY JOURNEY, SUBJECT TO MANY CHANGES AND DIVERSIONS EN-ROUTE.

As part of the preparation of any development proposal, a number of initial thoughts are put onto paper and then progressed into working concepts. This is an essential part of concept design and enables the exploration of the many design permutations possible whilst provoking an optioneering process. In doing so, these early stage designs can help to verify design principles and establish what certain design parameters are feasible.

Appearing below is a selection of these initial thoughts and scribbles presented in thumbnail format. These capture a number of the headline principles, each one being annotated. Various components of these concepts have then been transferred into an illustrative development proposal shown on the spread overleaf.



#### 'BUBBLE-GRAM'

Earliest sketch showing the network of physical boundaries on the Site that define pockets of land for potential development. These pockets are illustrated as no more than simple blocks or 'bubbles'.





#### **GREEN FABRIC**

Established field boundaries to be retained are brought to the forefront of design principles. These shall be augmented and enhanced to contain development and form the backbone of the green fabric of the design, able to deliver a quantum of green space for use by the public, residents and wildlife alike.

#### **CONNECTIONS**

The location of connections between the Site and the adjoining settlement is to considered, along with......'where is best to provide links between adjoining fields?'

These are positioned so as to cause least disruption to the existing green fabric of the Site.



#### **MOVEMENT**

Movement around each development block is considered, the layout of which should be functional enabling easy navigation and way-finding.

Pedestrian movement will be focused within areas of identified green space, in synergy with the public footpath network currently crossing the Site and extending beyond.

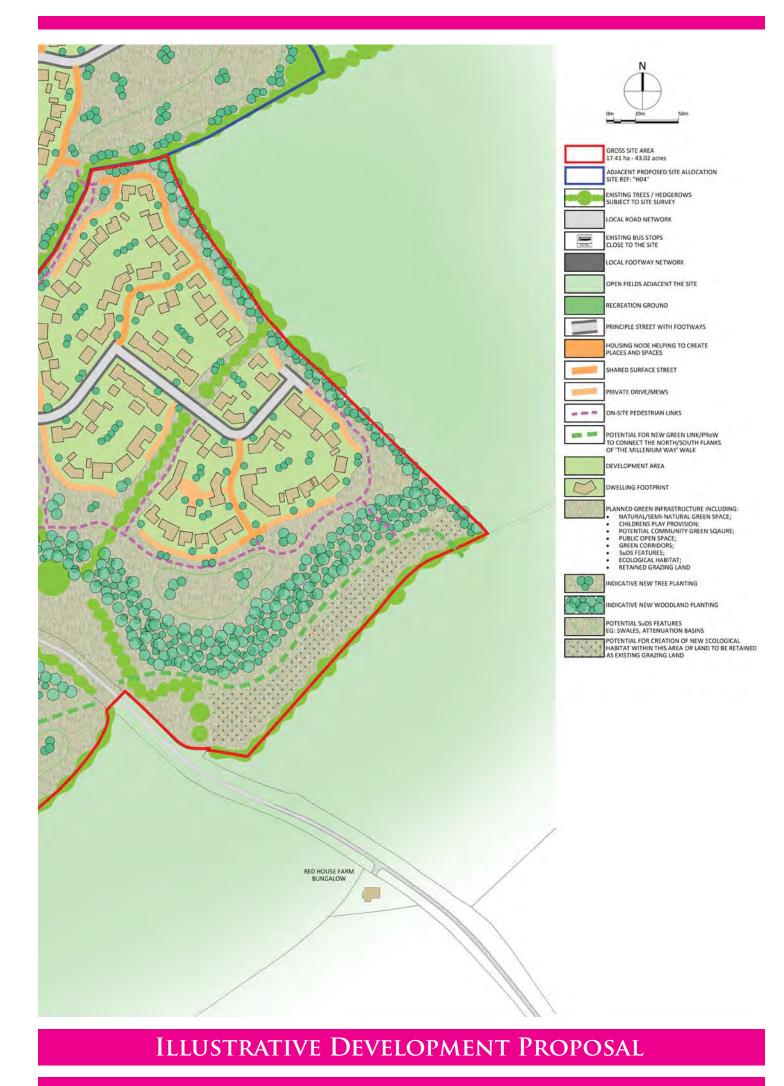
SuDS features are fixed within areas of planned green space, namely to the south east corner..



#### **DEVELOPMENT FRAMEWORK**

In drawing these elements together a development framework emerges. This illustrates where housing can be located which respects the identified technical and environmental constraints, together with neighbouring properties. The generous quantum of green space will result in a high quality residential environment.





#### RED HOUSE FARM (SOUTHERN SITE) VF - final

### 6.0 **CONCLUSIONS**

ANY DEVElopment proposal should be influenced by the high quality built and natural environment of Royal leamington Spa. Equally, it should also aim to establish its own recognisable identity, create a place where people can be proud to live, and provide a varied mix of accommodation types to satisfy the identified local housing need. Land at Red House Farm (Southern Extension to Emerging Allocated Site "H04"), Lillington, Royal Leamington Spa, has been robustly assessed in terms of planning, environmental and physical context and it has been demonstrated that the Site is suitable to accommodate future housing development to meet the identified needs of the Council.

Analysis of the Site carried out thus far and the illustrative development proposals presented within this document demonstrate how a well designed, high quality development can be achieved responding to the unique context of the Site. The Site has capacity to accommodate up to a maximum of 200 dwellings. When combined with the emerging residential allocation site to the north, both sites have potential capacity to deliver up to 480 dwellings. This increased quantum of development strengthens the Council's regeneration objectives for Lillington, helping to support, sustain and revitalise the local community.

The following headline points are concluded as such:

- The Site is situated within a sustainable location and is considered suitable for new housing;
- The Site should be regarded as suitable for future housing development without having a significant detrimental visual impact on the neighbouring environment or the wider landscape;
- The Site has limited overall contribution to the purpose of the Green Belt, a new boundary area could be developed by the inclusion of a new woodland planting block;

- A landscape-led development proposal has the potential to create a sympathetic urban/rural interface;
- The Site is well located for a range of local facilities and services, the vast majority of which are either connected by established pedestrian routes, or can be connected via new pedestrian links;
- The Site benefits from good local and strategic road connections and has good access to public transport. An extended local bus service shall serve the residential allocation site to the north, further improving the proximity of public transport to the Site;
- There is an identified need to deliver new housing to meet the needs of the Council. This Site will help to address that need, offer a wide range of accommodation types satisfying local demand, and deliver the required number of affordable housing units;
- Surface water run-off rate from the development proposals will have overall flow controlled such that the predevelopment discharge rates and volumes are maintained post-development;
- A generous quantum of functional green space will be delivered available for use by the public and residents, whilst creating new opportunities for wildlife and improving biodiversity.

The Site is readily available and suitable for development; making it a deliverable site for Catesby Estates Ltd. It would make a sustainable and appropriate opportunity for new housing to meet the identified needs of the District.



#### Version: Version Date: Status:

'\_' April 2016 Final

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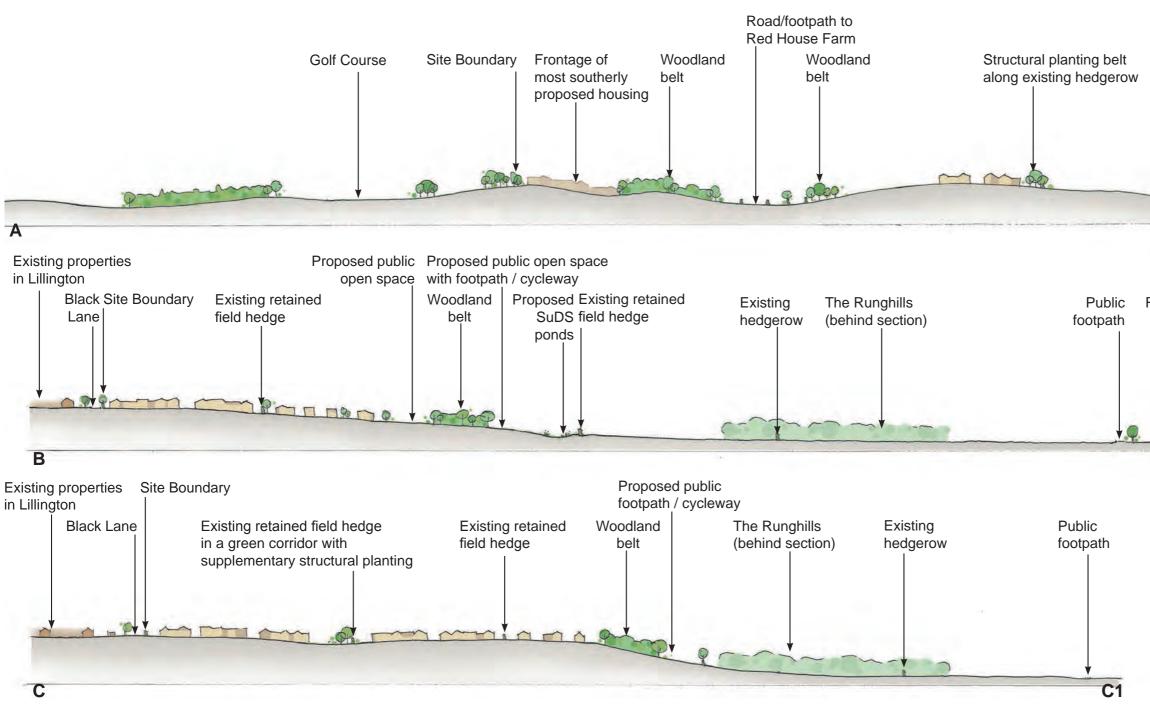
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100020449 RP	S Group PLC				
	Allocation Site				
	Proposed exte	ension to the Alloc	ation Site		
	Existing residential development of Lillington				
	Proposed development: up to 35 DPH				
	Proposed dev	oosed development: circa 30 DPH			
	Existing notable linear / block woodland within the vicinity of the Site				
	Proposed woodland belt / structural planting				
	Proposed Pub space / green	lic Open Space / I corridors	nformal		
	Existing hedge	erows to be retain	ed		
	Principal development roads				
	Indicative secondary roads				
000	Potential secondary access				
	Existing public footpath				
	Proposed footpath / cycle links				
	Sustainable drainage basin				
	Harry Johns	son			
	Red House Farm, Lillington Leamington Spa				
fpc		MASTERPLAN			
N	1:4,000 @ A3	KMS	July 2013		

**FIGURE 5** 



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#### Public footpath

**A1** 

#### Existing field boundary hedgerow with trees and ditch

Red House Farm

**B1** 





Harry Johnson

Red House Farm, Lillington Leamington Spa

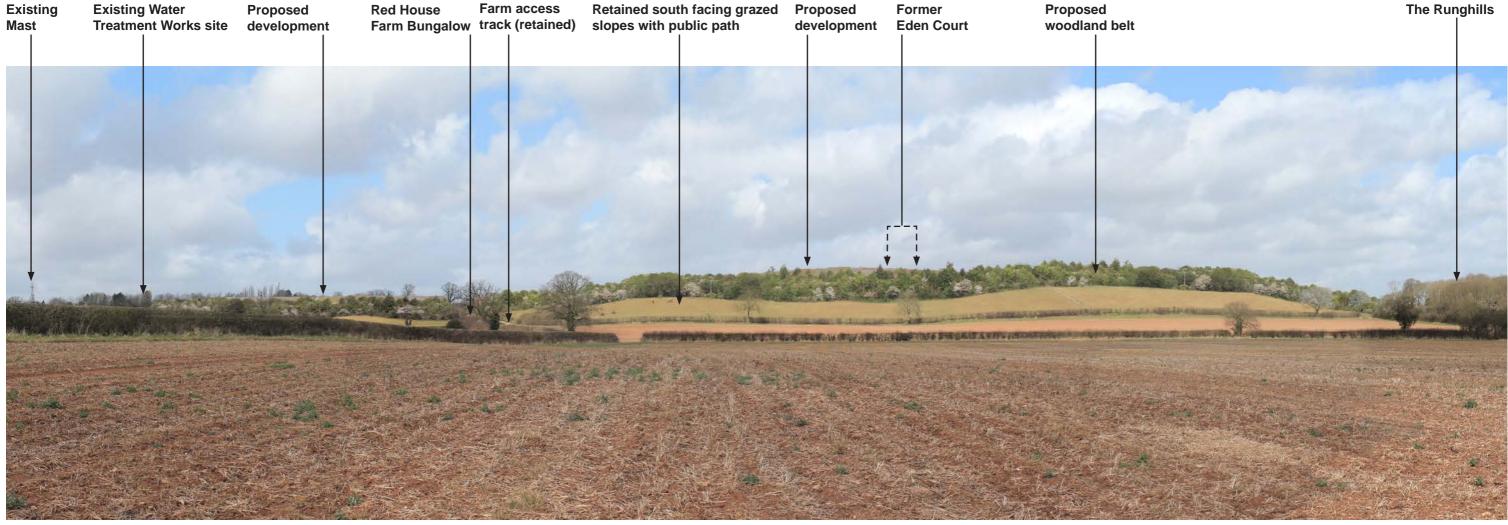
ILLUSTRATIVE CROSS-SECTIONS

NTS @ A3

**FIGURE 6** 

KMS

July 2013



PHOTOMONTAGE FROM THE PUBLIC RIGHT OF WAY 125m NORTH OF RED HOUSE FARM AT 15 YEARS POST-COMPLETION ORDNANCE SURVEY POSITION: 434087, 266182

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Harry Johnson

Red House Farm, Lillington PHOTOMONTAGE OF PROPOSED DEVELOPMENT

KMS

Leamington Spa

**FIGURE 7** 

July 2013



Catesby Estates Ltd and Henry Johnson

### H04 – Red House Farm and Red House Farm Extension Land

### Matter 7A – TECHNICAL NOTE

30<sup>th</sup> August 2016

#### FPCR Environment and Design Ltd

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Rev	Issue Status	Prepared / Date	Approved/Date
-	Draft	KMS / 30.08.2016	
А	FINAL	KMS / 31.08.2016	CPR / 31.08.2016

- 1.1 This Technical Note deals with the Red House Farm emerging Local Plan Allocated Site "H04", and the Red House Farm Extension Land adjacent to the proposed allocation. Vision Frameworks (April 2016) have been produced for the Allocated Site, and the Allocated Site together with the extension. This Note should be read alongside the Hearing Statement prepared by WYG on behalf of Catesby Estates Ltd.
- 1.2 NPPF paragraph 80 sets out the five purposes for including land in the Green Belt. Whilst none of these are specifically related to either landscape character or visual resources, paragraph 81 then goes on to recognise that LPAs should look for opportunities within the Green Belt "to retain and enhance landscapes, visual amenity and biodiversity..." as well as "to provide access; to provide opportunities for outdoor sport and recreation..." It is necessary therefore to consider the underlying intrinsic character and beauty of the countryside within which the site is set, and whether or not it is highly "valued" in the light of the hierarchy of international, national or local designations. (NPPF Paragraphs 17,109 and 113)
- 1.3 The most up to date of the Landscape Character Assessments covering Red House Farm and its environs is Natural England's NCA 96, Dunsmore and Feldon. Updated in the light of the NPPF, this document includes Statements of Environmental Opportunity (SEOs), offering guidance to assist in achieving sustainable growth and a more secure environmental future. SEO 4 states;

"Protect and manage the landscape character, high tranquillity levels and the historic settlement character to enhance sense of place and of history and to promote recreational opportunities; and to ensure that new development is sensitively located and designed, integrate green infrastructure links into development, encourage new woodland planting to soften urban fringe developments and promote recreational assets such as the National Cycle Routes."

- 1.4 It recognises also the need to accommodate the continuing growth of Learnington Spa.
- 1.5 The proposed allocation and its adjacent Extension Land are not, and never have been, covered by any form of landscape "quality" designation. Nor are they near or visible from any designated landscape such as an AONB or National Park. The 'Guidelines for Landscape and Visual Impact Assessment', third edition (GLVIA3), published by the Landscape Institute and the Institute of Environmental Management and Assessment in 2013, sets out a range of factors against which the value of a landscape may be considered. These are set out at Box 5.1 (page 84). Using the criteria established by Box 5.1 from the Guidelines for Landscape and Visual Impact Assessment 2013 to analyse "value" at a local level, they would not score highly in terms of any hierarchy of landscape character due to the absence of distinctive landscape features and the restricted public access. On the ground, the proximity to the somewhat stark urban edge of Lillington; with its landmark high rise blocks at Eden Court; has a strong influence on the perception of open countryside, and this is reinforced by the intensive agricultural management regime which is currently in place. The diversity of the landscape and the prevalence of distinctive features such as parkland trees and heritage assets increases markedly to the south east, beyond The Runghills Plantation and Red House farm itself in the vicinity of the River Learn valley and Offchurch.
- 1.6 The original Indicative Masterplan (July 2013, and attached) and the supporting Constraints and Opportunities Plan contained within the Vision Framework (April 2016) demonstrate how a sensitive "ground up" approach to the site can deliver a very high quality responsive built environment set within a comprehensive Green Infrastructure framework. Built development is contained close to and on the same overall level as the existing urban edge of Lillington. Existing

hedgerows are retained and can be used as green infrastructure corridors to subdivide the residential areas into individual distinctive neighbourhoods which can have their own individual character. Localised low points are the focus for sustainable drainage and biodiversity enhancement. Large scale structural native broadleaved woodland set within open grassland areas is then utilised to define the south eastern and eastern extent of the expanded settlement edge. This extends from the existing Runghills Woodland along the break of slope to meet the well treed landscape formed by Newbold Comyn Park. As well as clearly defining a new Green Belt boundary, a swathe of green infrastructure will provide a major accessible community space within the Green Belt – Red House Community Park.

- 1.7 The effectiveness of this approach is demonstrated by both the Illustrative Sections and the Photomontage (Figures 6 & 7 July 2013, see attached). They show that a robust and substantially enhanced new settlement edge will be created in parallel with accommodating necessary growth for Leamington. The eventual removal of the Eden Court high rise blocks would contribute to this overall enhancement. A much improved urban-rural interface would be provided. Furthermore, an appropriate buffer zone of managed agricultural land remains north of Red House Farm before the character of the landscape diversifies into the valley of the River Leam. This can also be enhanced in terms of its existing landscape character and biodiversity, with additional hedgerow and parkland tree planting.
- 1.8 As a consequence of this strategic landscape led approach, the proposed allocations perform extremely well when tested against the five purposes of the Green Belt set out at paragraph 80 and the ambitions found in paragraph 81 in terms of landscape character and visual resources, in the following ways;

A) To check the unrestricted sprawl of large built-up areas: The proposed allocation is a logical extension to the existing settlement edge in an area of reduced overall sensitivity. A green infrastructure strategy defines this area of expansion very firmly due to the combination of topography and existing and proposed structural woodland planting. There would be no prospect of further "sprawl" into the River Leam valley beyond. A well-defined revised Green Belt boundary can be delivered.

B) To prevent neighbouring towns from merging together: There is no risk of any form of coalescence with the proposed allocations. Both Offchurch and Radford Semele are well in excess of 1km from the proposed southern edge of the expanded settlement. The landscape character between these settlements and Lillington is very diverse, with the overlapping treescape providing good filtering of views. There is very limited inter-visibility between the proposed allocation areas and Radford Semele even in the absence of any proposed new green infrastructure strategy.

C) To assist in safeguarding the countryside from encroachment:. The green infrastructure proposals create a robust accessible community park facility which will substantially enhance the current settlement edge, providing a much improved urban rural transition. There will be no further opportunity to extend built development out towards the River Leam valley.

D) To preserve the setting and special character of historic towns: The proposed allocations fulfil no role of significance in relation to the landscape or visual setting of Learnington Spa. There are no "vistas" towards a positive landmark such as a church spire. On the contrary, the eventual settlement edge would be much improved by the green infrastructure strategy and the eventual

removal of the Eden Court tower blocks, which are incongruous in the current rural views from the south east.

E) To assist in urban regeneration, by encouraging the recycling of derelict and other urban land: Whilst this is not strictly a landscape matter, the potential to redevelop the Eden Court tower blocks in association with the proposed allocations will have a landscape and visual benefit for the wider countryside in the longer term.

- 1.9 Turning to paragraph 81, the comprehensive strategic green infrastructure proposals will deliver significant enhancements to the landscape character, visual amenity, biodiversity and recreational potential of the Green Belt abutting Lillington. At present there are only two public rights of way connecting Lillington to Red House Farm and the River Leam valley beyond it. The proposal for the Red House Community Park will create over 16 ha of accessible diverse green space right on the doorstep of the expanded settlement. Connections to the wider River Leam valley landscape beyond will be substantially improved. The proposed approach is entirely in tune with Natural England's aspirations for green infrastructure and the sustainable accommodation of necessary growth as set out in NCA 96 set out at paragraph 1.2 above.
- 1.10 The effect of built development within the proposed allocation on the openness of the Green Belt is not strictly a matter of landscape character or visual resources. Unfortunately the use of what are currently green fields within the Green Belt for necessary built development will inevitably result in some loss of "openness" as countryside becomes urbanised. However, in the context of south east Lillington this loss of openness will be restricted to the existing settlement edge and clearly defined and contained by a comprehensive green infrastructure proposals. The wider "open" Green Belt countryside of the River Leam valley beyond Red house Farm will not be compromised by the proposed allocations, and will be protected by the buffer zone to the north of Red House Farm.



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100020449 RP				
	Allocation Site			
	Proposed extension to the Allocation Site			
	Existing reside	ntial development	of Lillington	
	Proposed deve	posed development: up to 35 DPH		
	Proposed deve	ed development: circa 30 DPH		
	•	notable linear / block woodland e vicinity of the Site		
	Proposed woodland belt / structural planting			
	Proposed Publi space / green o	ic Open Space / Ir corridors	nformal	
	Existing hedge	rows to be retaine	эd	
	Principal development roads			
	Indicative secondary roads			
2000	Potential secondary access			
	Existing public footpath Proposed footpath / cycle links			
	Sustainable drainage basin			
	Harry Johnso	on		
	Red House F	<sup>-</sup> arm, Lillington Spa		
fpc	INDICATIVE	MASTERPLAN		
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**FIGURE 5**